Increasing Effective Youth Participation in Vermont's Child Welfare Court Hearings:

A Study of Vermont's Current Practices



Prepared for the Vermont Court Administrator's Office

By

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Table of contents

Table of contents	3
Executive Summary	4
Background and Context	6
Methodology	8
Results/Findings Strategies for Successful Youth Participation Workshop	
Children's Involvement in Hearings	
Effective Participation for Children	
Preparing Children to Participate in Court Hearings	
Impact on Children of Participation in Court Hearings	14
Benefits of Including Children in the Child Welfare Court Process	15
Recommendations from Focus Group Youth	17
Conclusions and Recommendations Additional Resources: Materials Developed by Other States to Facili Preparation of Children	tate
References	22
Attachment A - Maine Court Documents	24
Attachment B – Vermont Survey Questions	25
Attachment C – Vermont Survey Questions	27
Attachment D - Vermont's Youth Development Committee	29
Attachment E – Survey Responses from January-February, 2010	31
Attachment F – Preliminary Report of Findings	71

Executive Summary

There is broad variation among Federal and state laws defining children's participation in the court process. The federal Child and Family Services Improvement Act of 2006 (109 P.L. 288, Section 10, §3) requires that the judge consult with children during a Permanency Hearing at an age-appropriate level. Vermont State Law (33 V.S.A. § 5307) requires that children over the age of ten (10) attend temporary care hearings, unless they receive a waiver. Vermont has been working to improve outcomes for children in the child welfare system, including determining how to address the participation of children in the child welfare court process. This report examines current practices and attitudes regarding the involvement of children in Vermont child welfare hearings.

The research for this report was multifaceted and examined children's participation in child welfare (Children in Need of Supervision (CHINS)) hearings. Two web-based surveys yielded over two hundred responses. Surveys were sent to the following groups: judges, attorneys, Guardians Ad Litem, Family Services Division case managers, foster parents, and kinship providers. Research of current literature and practices was conducted. A focus group interview was conducted with the Vermont Youth Development Committee following analysis of the survey results.

Many organizations, including the American Bar Association, advocate for increasing children's participation in court processes and developing policies that support their participation. However, advocates caution that child participation in court hearings should be considered on an individualized basis and any policies should remain flexible to ensure the well-being of the child is kept at the forefront of these considerations. The Vermont Youth Development Committee echoes this saying that, while it is important for children to be able to participate in court hearings if they want to, court may be too frightening for very young children.

Over twenty percent (20%) of Vermont survey respondents indicated they believe that children should actively participate in court hearings, either by speaking directly to the judge or having someone read a statement on their behalf. Over seventy-five percent (75%) of survey respondents indicated children should participate when appropriate. Survey respondents noted it was important to consider:

- the child's age, developmental level and emotional well-being;
- the child's interest in being present at the hearing and the necessary preparation that is needed to ensure the child understands the court hearing process; and
- the information the court will gain from speaking directly with or even just observing the child in the courtroom.

Alternative methods for participation of children in the court process should be considered. Federal law requires only that children are consulted with in an age-appropriate manner. To consult means to discuss, learn from, or seek advice from an individual. This indicates there needs to be a direct interaction between a judge and the subject child, though not necessarily in the formal court hearing.

It is clear that a child's presence in the courtroom is not a universally advisable solution for meeting the intent of this law. Survey respondents clearly noted that children's participation in court should only occur when their well-being can be assured. Further, respondents noted children's method of participation should depend on their age and developmental level. In order to ensure that children are consulted in an ageappropriate manner, judges must consider all alternatives for consultation, such as:

- meeting with a child in chambers;
- having someone speak on the child's behalf based on a direct interview with the child; or
- children submitting a written statement or answers to questions asked by the court, to be read during a hearing.

In order to be effective participants, children need to be well-prepared to:

- understand the court process,
- understand their role and the roles of others within the court process,
- and to be consulted with prior to a hearing to ensure their needs are effectively represented by their attorney and Guardian Ad Litem.

This preparation of children and youth is not the responsibility of any one professional. The child's attorney, child's social worker, and Guardian ad Litem all share this responsibility. It is important that those who prepare a child to participate in court be knowledgeable about the process, the child's rights, and be someone whom the child trusts.

Recommendations

Care should be taken to consider how State and Federal laws are interpreted. Guidance should be given to professional stakeholders in Vermont about how to ensure a child's well-being, while assuring that those children who want to have the opportunity to be present and speak to the judge during hearings. Guidance should also be developed for children's attorneys, social workers and Guardians ad Litem outlining how to prepare children to participate in hearings. Increasing children's participation in hearings leads to better decision-making on the part of judges, and better outcomes on the part of the children.

Background and Context

The Federal Child and Family Services Improvement Act of 2006 required that "...procedural safeguards shall be applied to assure that in any permanency hearing held with respect to the child, including any hearing regarding the transition of the child from foster care to independent living, the court or administrative body conducting the hearing consults, in an age-appropriate manner, with the child regarding the proposed permanency or transition plan for the child;" (109 P.L. 288, Section 10, §3).

Vermont Law (33 V.S.A. § 5307) requires that children over the age of ten (10) attend temporary care hearings, unless they receive a waiver. In Vermont, child welfare hearings are held to address children in need of care or supervision – often referred to as CHINS cases. Temporary care hearings are part of the child welfare hearing process. This report examines current practices and attitudes regarding the involvement of children in Vermont child welfare court hearings.

While State and Federal laws support the involvement of children in juvenile court, practice and viewpoints vary broadly on the subject. Concerns include issues of logistics, timing of hearings, transportation, and interruptions to a child's school-day. Other concerns include how a child might be impacted by attendance in court with parents or perpetrators of abuse being present, ability of a child to understand the proceedings, and the value of the information a child is able to provide. The broad majority of people involved in the juvenile court system believe that a child's age, development, and mental health should all be taken into consideration when considering their participation in court.

The American Bar Association Bar-Youth Empowerment Project has produced numerous articles and documents related to involving children in their hearings. The project makes policy and logistical recommendations, as well as provides resources such as judicial bench cards to guide judges in ways to engage children, infants to teenagers, during the court process.

Much of the literature supporting children's participation in court cites The Pew Commission on Children in Foster Care¹ report, *Fostering the Future: Safety, Permanence, and Well-being for Children in Foster Care " (2004)*, which recommended: "...To safeguard children's best interests in dependency court proceedings, children and their parents must have a direct voice in court, effective representation, and the timely input of those who care about

¹ The Pew Commission on Children in Foster Care was supported by a two-year grant from the Pew Charitable Trusts to the Georgetown University Public Policy Institute in Washington, D.C. The Commission was an independent, nonpartisan entity whose goal was to develop effective, practical policy recommendations to improve the foster care system. The Commission concluded its work in 2006, but continues to make its research and resource materials available on the internet at: <u>http://pewfostercare.org/</u>. One of the main foci of this grant was to "improve court oversight of child welfare cases to facilitate better and more timely decisions related to children's safety, permanence, and well-being (http://pewfostercare.org/about)."

them... Courts should be organized to enable children and parents to participate in a meaningful way in their own proceedings..." (pg.18).

The rationale supporting children's participation in child welfare court cases stems from the idea that these cases are ultimately about the children. However, there are different perspectives on this, on a continuum from those who believe that these are legal processes that only involve adults and fact finding, to those who believe these cases are about the lives of the children and ensuring what will be the best future for them. The Pew Commission encourage judges hear from those who are most affected by their decisions, which, depending on ones perspective, may mean the child(ren) in a child welfare case.

Most states consider children to be a party in child welfare cases. However, these states have not resolved how to exercise that party status. The complicating factor involved in this issue appears to be the child's age and their relative ability to credibly participate in court proceedings. Many states have set specific ages at which children are entitled to receive hearing notices and have the right to be present at proceedings. Typically these ages are set at ten (10) or older (Hughes, 2007).

Some states have engaged in additional activities to address the participation of children in child welfare court hearings. Maine held Court Forums to present tools for engaging children ages five through eighteen in juvenile court, and have added children's participation documentation to all court forms (See example in Attachment A). The New York State Permanent Judicial Commission on Justice for Children produced a <u>guide for judges</u>, <u>advocates</u>, <u>and child welfare professionals</u> (2008), and materials to help children understand permanency hearings and the benefits of attending hearings. California published numerous documents supporting children's participation in Dependency Court (the equivalent of Vermont's Juvenile Court) as well as a study examining children's attitudes and knowledge of the court system (Goodman, et al, 2006).

Vermont has been exploring the participation of children in court for several years. In a 2008 survey of family court judges issued by the Court Administrator's Office, eighty-five (85%) said they routinely ask the youth for his or her views related to the youth's transition from foster care to independent living. For children under the age of sixteen (16), eighty-two (82%) of the judges reported that they routinely consult with youth in an age-appropriate manner regarding the child's views on the proposed permanency plan. "Consult" was identified in this survey to mean the judge observes the child in court or asks the child's attorney or G.A.L. to convey the child's views to the court during the permanency hearing.

In October, 2009, Vermont's Justice for Children Taskforce sponsored a conference titled "It Takes a Vision: Changing Lives by Changing Systems". One workshop focused on "Strategies for Successful Youth Participation in the Court Process." The panel for the workshop provided a variety of perspectives on children's involvement in Vermont court hearings and strategies to maximize their participation.

In October, 2009, The Vermont Public Managers consultants surveyed professionals involved in the juvenile court process to examine whether Vermont's current practices are conducive to children participating effectively in court hearings. The survey was administered to people registered for the "Strategies for Successful Youth Participation in the Court Process" workshop prior to the October conference.

In January, 2010, a follow-up survey was administered more broadly to family court judges, attorneys, Guardian's Ad Litem, foster parents, Family Services' Division case managers, residential providers, and kinship caregivers. This report provides the results of these surveys titled, "Participation of Children/Youth in Juvenile Court." The report also examines current practices in other states to engage children, and the benefits or considerations related to children's participation in child welfare court hearings.

In 2009, there were eight-hundred forty-eight (848) permanency hearings for children in DCF custody, according to the Family Services Division of the Department for Children and Families. This represents a large number of children significantly affected by Vermont's court system. By consulting with these children, the court would ensure their voice is given equitable consideration in the decision-making process, keeps the child visible to all parties in the case, and empowers the child by helping them to feel heard and have the opportunity to better understand what is happening.

Methodology

A web-based survey was conducted prior to the October 28, 2009, Justice for Children Task Force Conference: "It Takes a Vision: Changing Lives by Changing Systems." An invitation to participate in the survey was sent by email to individuals who had registered for the "Strategies for Successful Youth Participation in the Court Process" workshop (hereinafter referred to as the workshop). Of the fifty participants registered for the workshop, twenty-four (24) completed the sixteen-question survey prior to attending the workshop (see Attachment B for copies of the survey questions; see Attachment E for copies of the responses).

Results from the survey were collected and analyzed. A follow-up web-based survey was then developed and sent electronically to workshop participants as well as to the listserves of the following professional groups: Family Court judges, attorneys, Guardians Ad Litem, foster parents, Family Services Division case managers, residential providers, and kinship caregivers (see Attachment C for copies of the survey questions; see Attachment E for copies of all responses to the second survey).

Respondent Type	# of	# of Responses
	Responses to	to the 2nd
	the 1st Survey	Survey
Advocate for children or youth	0	7
Attorney	4	18
Family Services Case Manager/Social Worker/Other	1	65
Foster Parent or Kinship Caregiver	2	8
Guardian Ad Litem	6	72
Judge	3	8
Prosecutor	2	5
Other	7	9
Total Responses	24	192

Respondents to the first and second survey identified themselves as follows:

The consulting team attended the conference and, following her presentation, interviewed Andrea Khoury of the American Bar Association, Bar-Youth Empowerment Project. A review of current literature was also conducted.

A focus group was conducted with the Youth Development Committee in February, 2010. This committee, sponsored by the Family Services Division of the Department for Children and Families, is made up of teenaged foster youth. The Youth Development Committee provides a forum for youth to advocate for change or impact the Department for Children and Families system (see Attachment D for a copy of the Youth Development Committee mission and goals). The focus group held at a Youth Development Committee meeting included twelve (12) youth participants from seventeen (17) to twenty-two (22) years of age. The youth described the age when they attended their first child welfare court hearing as ranging from age twelve (12) to age sixteen (16).

Results/Findings

Strategies for Successful Youth Participation Workshop

The child, who is the focus of the child welfare case, needs to be visible and consulted with in order to ensure their perspective is fully considered. Andrea Khoury, project director of the American Bar Association Bar-Youth Empowerment Project, and a panelist in the October 28, 2009, workshop stated, "having children in court improves everyone's attitude in court and improves the quality of information from all parties in the case when the object of the hearing – the child – is present."

Vermont survey respondents who had attended the workshop predominately responded positively to the information they had learned. A few of the social workers who responded to the survey noted that since attending the conference workshop they consistently ask children if they want to talk to the judge and relay this information to the

child's attorney. They also stated that they do more to prepare the child, or they may ask the child to write what they want to say to the judge.

Several attorneys noted they are now more conscious of the child's presence or absence from the courtroom, and that they spend more time "in preparation/discussions with child clients" prior to hearings. Some respondents noted that heavy caseloads often limit attorney's ability to meet with children prior to court hearings. It appeared from their comments that these respondents would prefer to have more time to meet with the children they represented.

A judge noted surprise at having learned from the workshop that not every judge allows children to participate. The judge wrote, "I feel that children's participation is essential to the best possible outcome." Some prosecutors have noticed that, as a result of having attended the workshop, the judges they appear before with seem to be engaging the children (typically youth older than age 10) who come to court more than they had previously. A few survey respondents noted that they either had not known about the training or that they were unable to attend, but that they would have liked to attend a workshop about strategies for successfully engaging children in the court process.

It is clear from the feedback of those who attended the workshop that the information learned impacted practice. Consideration should be given to how offering more trainings of this nature can improve professional practices and increase children's effective participation in hearings.

Children's Involvement in Hearings

There is broad variation among Federal and state laws defining a child's participation in the court process. Federal law requires that children be consulted with by the judge at an age-appropriate level. Vermont Law (33 V.S.A. § 5307) requires that children over the age of ten (10) attend temporary care hearings, unless they receive a waiver. Idaho state rule (I.J.R. 40) requires that foster youth over the age of eight "have a right to be heard" at hearings. Colorado Senate Bill 07-226 established requirements related to notice and involvement of foster children in court hearings.

The Vermont Survey sought to determine whether respondents felt there was a clear expectation that children attend court hearings. Only a slight majority of respondents (52%) agreed or strongly agreed that there was a clear expectation that children attend court hearings. Title 33, § 5307, of the Vermont Statutes requires that, without a waiver, children over the age of ten (10) are expected to be present at temporary care hearings. "Judges have the ability to set expectations and standards that may significantly affect how lawyers, social workers, and others address the needs of foster youth (Greenberg & Gallagher, 2007, p. 2)." Thirty-six percent (36%) of Vermont survey respondents noted they always involve youth in the court process. Judges noted that the older a child is the more likely they are to be present and to actively participate in court hearings.

Most Vermont survey respondents report that they involve children/youth in child protection hearings, though fifty-three percent (53%) describe doing so "when appropriate." Respondents determine the appropriateness of a child's attendance predominately based on the child's age, developmental level, and considerations of the child's emotional well-being. Of those children who have attended hearings, survey respondents state that children/youth personally speak to the judge fifty-one percent (51%) of the time.

Many Vermont survey respondents noted concerns about a child's well-being and the need to ensure individualized consideration is given when involving children in child welfare court hearings. In response to the question, "What factors should be considered by professionals prior to child/youth participating (i.e. providing statements or information) in juvenile court hearings?" respondents wrote that the child's relationship with their parent and the impact on children of having to speak in front of their parents should be considered. Reflecting sentiments others shared, one respondent wrote, "It is essential that each case be examined on a case to case basis. There are some children that wish to be actively involved in the process and others that are not emotionally stable enough to do so. This should be a decision that is reached with a team."

There are many things courts can do to make children more comfortable in the courtroom. The Child Abuse and Neglect User Manual: "Working with the Courts in Child Protection" recommends (Jones, 2006, p. 58-60):

- videotaping depositions
- allowing a child to speak to a judge in chambers
- taking frequent breaks
- making the setting less formal: e.g. judges could come off the bench and sit at the same level as the child or not wear judicial robes
- having casual conversation between the judge and the child can help them relax
- excluding unnecessary participants from the courtroom
- permitting young children to sit on the lap of a support person
- bringing children in only at the point where they need to testify
- preparing children in advance about what will happen before, during and after they speak to the judge.

Effective Participation for Children

It is in the best interest of the judicial process to have effective participation by all those impacted by child welfare hearings. It was clear from both the literature and the survey results that Interpretation of what constitutes effective participation for children varies broadly. This is due in part to the culture of the formal and therefore 'adult' forum of court. It is also due to the variability of children's ages and consequent developmental levels, and to concerns about the emotional impact attending child welfare hearings may have on them.

Effective participation and consultation should not be automatically interpreted as attendance at court hearings. Alternative methods for participation may include:

- speaking to the judge in chambers,
- having a written statement from the child read in court,
- someone who has observed and consulted with the child speaking on their behalf, or
- participation by telephone or video conferencing.

Forty-two percent (42%) of Vermont survey respondents felt the most effective method of participation for children was for them to speak directly to the judge. However, thirty-five percent (35%) of survey respondents indicated the most effective method for increasing children's participation rates in court would be to allow alternative methods for their participation.

Alternative methods surveyed included:

- having someone speak on the child's behalf (16% of respondents favored this)
- the child having the opportunity to speak to the judge in chambers (14% of respondents favored this)
- the child having the opportunity to provide written statements or read from a written statement (4% of respondents favored this)

The National Conference of Commissioners on Uniform State Laws, in 2002, recommended states adopt the "Uniform Child Witness Testimony by Alternative Methods Act." To date only Idaho, Nevada and Oklahoma have adopted this Act. While the Act is intended for child witnesses, it does provide guidance for alternative methods for children's participation in court that could be considered for children participating in child welfare hearings.

The Act defines alternative methods of participation as: having the child testify in person in an open forum, having the child testify in the presence and full view of the finder of fact and presiding offices, and allowing all parties to be present, to participate and to see and be seen by the child (National Conference of Commissioners on Uniform State Laws, 2002, p. 1). This definition is expanded "to mean not only alternative methods currently recognized among the several states for taking the testimony of a child, such as audio visual recordings to be later presented in the courtroom, closed-circuit television which is transmitted directly to the particular party or the finder of fact, but also other similar methods either currently employed or through technology yet to be developed (ibid, p. 2)."

The decision to allow alternative methods is to be made by the presiding officer when there is evidence the child would suffer serious emotional trauma that would impair their ability to effectively communicate with the finder of fact (National Conference of Commissioners on Uniform State Laws, 2002, p. 5-6). The "Uniform Child Witness Testimony by Alternative Methods Act" notes that to make a finding to allow alternative methods of testimony for a child-witness, the presiding officers much consider:

• the nature of the proceeding;

- the age and maturity of the child;
- the relationship of the child to the parties in the proceeding;
- the nature and degree of emotional trauma that the child may suffer in testifying; and
- any other relevant factor.

The Uniform State Laws Commission, for the purposes of this Act, defines a child as being below the age of thirteen (13) (National Conference of Commissioners on Uniform State Laws, 2002, p. 6).

Preparing Children to Participate in Court Hearings

Many Vermont survey respondents recommend that preparing children well for court hearings ahead of time, and judges setting them at ease during the hearing are the two most helpful methods for ensuring their effective participation in court hearings. Survey respondents recommended the ideal would be for a child's attorney and Guardian Ad Litem to have more time to meet with the child and develop a relationship, so to better convey the child's wishes in court. Focus group youth echo those same sentiments saying that many times they do not receive good preparation ahead of a hearing, but find out what to expect on the drive to court, or just before a hearing from their attorney. Focus group youth stated good preparation ahead of time would be very helpful to children.

Literature varies on who is responsible for preparing children for court. A study prepared for the Idaho Supreme Court Child Protection Committee noted that case workers were predominantly responsible for preparing children to attend hearings in their state (2009, p. 4). Most studies, however, describe a shared responsibility between caseworkers, Guardian Ad Litem's, and children's attorneys.

Over forty percent (40%) of Vermont survey respondents felt it was the child's attorney who was responsible for preparing children, with caseworkers or Guardians Ad Litem being identified as having this responsibility by about fifteen percent (15%) of the respondents. An equal number of Vermont survey respondents clearly identified that this responsibility did not belong to one person, but should be individualized and ideally be done in combinations that included the caseworker, child's attorney, and Guardian Ad Litem. Focus group youth stated that it did not matter to them who prepared them, but that it had to be someone they could trust and felt comfortable with and had an unbiased opinion of their situation. The youth did, however, identify that whoever prepared children to attend court needed to know the law and children's rights.

The California Youth Connection identifies that "attorneys are critical to preparing foster children for court participation and ensuring that the court process is a meaningful one that is truly about the needs and best interests of the foster child. Without reasonable caseloads attorneys are unable to visit with children and provide quality representation (www.calyouthconn.org, 2005)." This organization recommends the provision of

support both prior to and after hearings as a way to help children learn to deal with their feelings in a healthy way. Additionally, the California Youth Connection recommends developing training for foster children on the court process, how to participate effectively, and their rights.

When preparing children to attend hearings it is important they do not receive conflicting messages. It is important for children to have realistic expectations about the purpose of the hearing and what judges can and cannot do with their input. Focus group youth repeatedly noted that it would be best if someone told them "the worst case and best case outcomes of the hearing before-hand, because the anxiety is the worst."

Foster parents who responded to the Vermont Survey advised that at times they were the ones who prepared children to attend court hearings. One foster parent noted, "I think taking the time to talk with the child so they understand the process and their role in the process and implications of the process" was helpful. Another foster parent noted that she asks her foster child, "What would you like me to tell the judge?" Foster parents also pointed out that using straight talk with children and having their Guardian Ad Litem spend time with them before a hearing is helpful.

Impact on Children of Participation in Court Hearings

Bob Belenky, a child psychologist, Guardian Ad Litem, and panelist at the October 28, 2009, workshop stated that, "a child must leave court with the sense that they have been fully heard and fully seen... this is more important than the perception that the process has been fair." According to the "Working with the Courts in Child Protection" Child Abuse and Neglect User Manual produced by the United States Department of Health and Human Services, Administration for Children and Families children should be allowed to testify if they choose to for their own emotional well-being (Jones, 2006, p. 57).

The impact on children's emotional well-being is a universal concern in the issue of involving children in child welfare court hearings. This issue was reflected throughout the Vermont surveys conducted in both October, 2009 and January, 2010. Upon completing the survey, one attorney noted, "These children are vulnerable. Let's not victimize them any further than they already have been." Four (4) respondents to the Vermont survey conducted in January, 2010, felt strongly that it was not appropriate to include children in court hearings due to the formal nature of the process, that court hearings deal with adult issues, and that children might be harmed by hearing what is said in court.

Younger children are more likely to be excluded from court hearings due to perceptions about their ability to understand the proceedings, their reliability due to their developmental ability to effectively respond to questions asked, and the emotional trauma of being in the formal and potentially intimidating setting of the courtroom and hearing the information that might be presented. Vermont survey data reflects the

national trend, which acknowledges a child's age and developmental level as being the most significant barrier to being present during a court hearing. However, concerns that the child/youth may become upset or re-traumatized was cited as the greatest barrier to child/youth participation in court hearings identified in the Vermont survey by fifty-nine percent (59%) of respondents.

"It is critical that children never be put in a position of giving testimony against a parent or other caretaker unless they can be safeguarded against retaliation (Jones, 2006, p. 57)." Survey respondents raised this concern saying for children, "speaking truthfully in front of parents is very hard and not all can do it." Survey respondents recognized the potential vulnerability for children attending court. However, very few raised concerns that the child might not tell the truth in front of parents.

"It would have made it better if I could have said something [during court hearings]," recommended a former foster child, who presented at the workshop. This youth stated that the attorneys and social workers talked about her in court and the judge talked to her. She stated she did not get the opportunity to speak to the judge. This youth said when she was younger and first went to court she would have preferred to talk to the judge one on one, however she found the courtroom overwhelming and described that it was 'weird' with her parents in there.

Focus group youth acknowledged the difficulty of seeing parents in court, noting their parents often causing a 'scene' or acting 'crazy' when they saw them outside the courtroom. However, the youth expressed they still wanted to be present and listened to. However, they relate positive experiences with most court hearings stating the judges were mostly 'nice' to them and, though it was scary being in court, they wanted to attend their hearings.

One youth stated, "Everyone listened to my mom just because she is an adult." Another said they wanted people involved in the court process to, "listen to us – we know what we are talking about because we are living it." An Idaho study noted that fifty-six percent (56%) of children ages 8-12 and seventy percent (70%) of children ages thirteen to seventeen (13-17) expressed a desire to attend court hearings (*Involving Foster Youth...*,2009, p. 5).

The age of the child is an issue, both because of credibility and the child's emotional ability to handle participating in the court process (Jones, 2006, p. 58). Opinions are mixed regarding who decides whether or not a child should testify. Those who do make the decision "need to weigh carefully the potential benefits of the child's testimony against the potential harm..." (Jones, 2006, p. 57).

Benefits of Including Children in the Child Welfare Court Process

By not being present, the court process is invisible to children and may perpetuate feelings of powerlessness, unfairness, and animosity toward the child welfare, court and

legal systems. Children who are well prepared and have an opportunity to be present in court show a more positive attitude to the child welfare and legal systems (Goodman, et al, 2006, p. 13). Focus group youth noted the importance of being able to be present and speak for themselves even if they did not understand or receive the court decision they wanted. One youth noted that going to court is "scary regardless of what age you are," but children should be allowed to attend if they wanted.

Child welfare and court systems are intended to protect the well-being of children and to make decisions based on children's best interest. When children have the opportunity to participate in the court process they may have a better understanding of the decisions made, a sense of control of what is happening regardless of the outcome, a sense of being heard, and the child is able to provide the judge with an opportunity to learn much more about the them (Khoury, 2006. p. 2-3). When children are present over time, judges have the ability to see them grow, how they interact with others, and give equal attention to the parents and the child. Andrea Khoury of the American Bar Association encourages that these should not be rigid requirements for the involvement of children, but rather policies that allow flexibility for the individual needs of each child and the ability to accommodate those needs to enable meaningful child participation in court hearings (Khoury, 2006, p. 3).

Both the focus group youth and the youth panelist in the workshop described that they often did not have the chance to meet with their attorney or Guardian Ad Litem prior to court hearings. Many described their attorney as rushing in right before the hearing and talking with the Guardian Ad Litem, or telling the child things, but not talking with the child. These youth stated they would have liked to have been asked how they felt about things.

Focus group youth described issues that arose for them from their participation in court hearings:

- Notification of court hearings are not informative, they are scary. However, those who received hearing notifications directly report they were glad they were notified, and those children who had never received notification indicated they would have liked to.
- "My attorney always came running in from another hearing and would have to ask me to remind him who I was and about my story." The youth generally had a positive opinion of their attorney and felt the attorney was 'working for them.'
- "To hear my mom say she didn't want me to come back home was the most disconcerting thing of all, even though I didn't want to go home and was worried the judge would make me go home."
- "After the hearing I was very nervous because I wasn't exactly sure what had been resolved. I felt guilty because I felt like I had abandoned [my mother] and she wasn't emotionally well – like I'd thrown her to the wolves. At the same time I was a little relieved because I knew I couldn't live with her anymore."
- "My parents weren't ever at my first hearings, so I felt kind of abandoned by them. But when they did come it was confusing to know which side I was

supposed to be on. In court they'd go along with my social worker, then, at home, they would blame everything on my social worker."

• "[Prior to the hearing] I had no idea what was going on and I couldn't get a hold of anyone to find out anything – it was nerve-wracking. But afterward it wasn't as bad as I thought."

When children do not know how or why decisions are made that directly impact them, they are left to come up with explanations on their own – often this means taking on much of the blame themselves (International Institute for Child Rights and Development, 2006, p. 4). "In a system that can be very disempowering to [children], being present in court returns to them a bit of dignity; being part of the process in which their fate is decided can heighten their self-esteem" (Pitchal, 2008, p. 16). A foster youth explained, "People need to be more sympathetic to our situation. It is a very confusing time, plus it happens in your early teens, right at the time when every youth is trying to figure themselves out, but it really impacts your self-esteem."

It is important that children understand decisions being made during the court process. "The fact that children are being uprooted from their homes, and do not know if they are going home at all, may result in detrimental psychological effects (Goodman, et al, 2006, p. 15). Professionals responsible for the child must explain, in an age-appropriate manner, where they will be living and why. When children have the chance to be present in court, or to speak to the judge about what they want, even if their desires cannot be accommodated, they are psychologically better off (Goodman, et al, 2006, p. 15).

The focus group youth described how being in foster care challenges their developing self-esteem. Their friends may not even know that they were in foster care. Foster children are afraid to open up to friends about being in foster care for fear of rejection, being judged, or being labeled. Being unable to speak up in court, where the issues associated with their status as foster children are being discussed, compounds the sense of isolation, powerlessness, and low self-worth they have already begun to internalize. Judge Harold Eaton, Jr., a panelist in the workshop described that many times children have no control over or have no say in what happens to them, "By excluding them we perpetuate that trauma."

Recommendations from Focus Group Youth

The focus group youth recommended that professionals consider the following as the **best practices to prepare youth for court hearings**:

• Consider the age of the child. Younger children (identified by youth as below the age of twelve) should not be in court. Youth described confidence that their Guardian Ad Litem can effectively represent their perspective provided they have sufficient opportunity to meet with and form a relationship with the youth.

- Consider the children's desire to be present, and discuss with them the value of being present.
- For children who had not had visitation with their parents prior to attending court, consider that seeing parents for the first time either directly outside or inside the courtroom is very uncomfortable for children. Consider ensuring children have a chance to visit parents well before a court hearing. If visitation is inadvisable, ensure parents are not present in the room when children are speaking to the judge.
- The person who prepares the child should be someone the child is most comfortable with and should know and explain the child's rights. While most youth felt this should be done by their attorney, they acknowledged the limitations of attorneys' abilities to meet with children ahead of time.
- Explain to the child, in an age-appropriate manner, the worst case and the best case outcomes of the hearing beforehand. The youth explained that the anxiety of not knowing what to expect is the most difficult thing to deal with.
- Attorneys and Guardians Ad Litem should meet with children a few weeks before court hearings to prepare them (i.e. explain what to expect, what the issues are, how to dress, etc).
- Provide children with the opportunity to be oriented to the court: sit on the bench, try on the judges robes, learn where various people will be sitting, those people's roles, etc.
- "Once you have a good social worker, they should stay with you throughout your time in foster care." The youth described the difficulty of coming to trust a social worker and then having a change in workers.

The focus group youth had the following suggestions for judges to consider during court hearings:

- Judges should consider not wearing their robes when children are present because the robes are perceived as very intimidating, cold and unfriendly. The youth described that the robes change the person's form making them larger, shapeless, dark and scary, like a grim reaper.
- Judges should take time to talk with children about general things that interest the child ('get to know me') before talking about issues related to the case. The youth described that when the judges have done this it sets them at ease.
- Hearing themselves referred to by the judge as a "juvenile" or "foster child" feels cold and disrespectful.
- By seeing children in court, judges are able to identify the person most impacted by their decision and have an opportunity to learn more directly from them. Even when a child is too young to be present, if judges are used to learning more indepth information from interviewing children, they will come to expect that level of information from those who represent the child who is too young to attend.
- Judges should know more about the specific services and places to which they are recommending the child (e.g. Camp E-Wen-Akee).

Conclusions and Recommendations

"A lot of kids don't choose to be in these situations. They don't know what their future is. They deserve respect, even if they did do something wrong." – Foster youth

Both Courts and society benefit when children are empowered to speak for themselves and their voices are heard in the institutions responsible for making decisions that irrevocably impact their lives. Research confirms that children are able to recognize the fairness of procedures even if they disagree with an outcome. By ensuring children feel fairly treated, we have the opportunity to ensure their faith in the justice system as they grow to adulthood (Pitchal, 2008, p. 26, Goodman, et al, 2006, p. 16).

Federal law requires judges to consult with children in an age-appropriate manner. To consult means to discuss, learn from, or seek advice from an individual. This indicates there needs to be a direct interaction between a judge and the subject child, though not necessarily in the formal court hearing. It is clear that a child's presence in the courtroom is not a universally advisable solution for meeting the intent of this law. In order to ensure that children are consulted in an age-appropriate manner, judges must consider all alternatives to conduct such consultation such as:

- meeting with a child in chambers;
- having someone speak on the child's behalf based on a direct interview with the child; or
- children submitting a written statement or answers to questions asked by the court, to be read during a hearing.

Guidance should be given to professionals serving or representing children regarding the factors to consider when including or excluding children from participating in court. The key factors that must be considered include:

- the child's age, developmental level and emotional well-being;
- the child's interest in being present at the hearing and the necessary preparation that is needed to ensure the child understands the court hearing process; and
- the information the court will gain from speaking directly with or even just observing the child in the courtroom.

These factors are not the responsibility of one individual; rather they are the responsibility of all professionals involved in the child welfare and court processes to ensure the child's safety and well-being (Jones, 2006, p. 57). Guidance should also be provided to help attorneys, Guardians ad Litem, and social workers understand how to adequately prepare children to participate in court hearings (See "Additional Resources", p. 21).

In order for children to meaningfully participate in court hearings and the resultant decisions that directly impact their lives, professionals need to make intentional efforts

to consult directly with them and prepare them prior to court hearings. These consultations should include:

- discussing the hearing and the issues involved on a developmentally appropriate level,
- learning about the child and how they are doing directly from the child (either through interviews or observation), and
- learning from the child what they wish for their future.

"Children have information, opinions and perspectives that nobody else in the courtroom has (Pitchal, 2008, p. 19)." Having a face to go with the name, and a person to go with the story assists professionals to make the best decisions for each child in the child welfare court process, which will ensure better long-term outcomes.

"Listen to us. We know what we are talking about because we are living it." – Foster youth

Additional Resources

Materials Developed by Other States to Facilitate Preparation of Children

New York

New York State conducted a study of their court system and found, among other things, that children often did not attend court hearings, did not know they had the right to attend, did not feel well-represented by their attorney's, and felt their voice was missing from their cases (Youth Justice Board, 2007, pp. 16-17). The Youth Justice Board recommended providing information to children, in an accessible format, about the permanency planning process and the rights of children in foster care; conducting peer-led workshops to prepare foster children to participate in their hearings; strengthening communications between attorneys and the foster children they represent (ibid, pp. 21).

Maine

The state of Maine developed a comprehensive handbook to serve as a guide for children as they navigate the foster care and court systems. The handbook, titled *"Answers... A Handbook for Youth by Youth in Foster Care"* (2000) was created by the State of Maine's Youth Leadership Advisory Team in conjunction with the University of Southern Maine and the Maine Department of Human Services. Quotes throughout the handbook from children who have experienced foster care and the child welfare court system encourage children to be involved and inspires them to help themselves. One child quoted in the handbook noted, "Don't be a leaf, moving only when blown by the wind. Instead be like the wind, moving all obstacles from your path (Youth, 2000, p. 4)."

The American Bar Association and Florida

The American Bar Association's Bar-Youth Empowerment Project, in conjunction with Florida's Children First, Inc., has also created a guide for children titled: "*Hearing Your Voice: A Guide to Your Dependency Court Case.*" This guide is downloadable free from www.abanet.org. The guide advises children that they know themselves best and can help judges understand their needs. However, the guide also cautions that just because a child might speak to a judge, this does not mean they will get exactly what they want to have happen.

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A Hachment A

STATE OF MAINE

DISTRICT COURT	
Location:	
Docket No.	

CHMENT A

JEOPARDY ORDER and Judicial Review and **Permanency Planning Orders** \Box as to mother \Box as to father

A. On ______, acting pursuant to the terms of the Child and Family Services and Child Protection Act, 22 M.R.S.A. §§4001, et seq., the State of Maine Department of Health and Human Services filed a Petition for Child Protection Order with this Court concerning the above-named child(ren).

On that same date, the Department requested and received an Order of Preliminary Child Protection. A Β. summary preliminary hearing was scheduled for

On that date,

_____ appeared and waived hearing on the Preliminary

Order pursuant to 22 M.R.S.A. §4034(3);

after hearing, the Court continued the Preliminary Order in effect;

after hearing, the Court modified the Preliminary Order; or,

after hearing, the Court dissolved the Preliminary Order.

_____ presided over these proceedings. C. The Honorable

By order of this Court, a hearing on the Petition for Child Protection Order was scheduled for D. Other than as noted herein, all parties were duly and seasonably notified of the pendency of the proceeding.

(i) DHHS \Box has \Box has not filed a copy of notice of this proceeding provided to foster parents, pre-adoptive parents, and/or relative caregivers. The Court hereby directs that notice be provided to ______ as follows:

(ii) Age appropriate youth \Box has \Box has not been notified of this proceeding.

(iii) The child(ren) entered foster care on ______.

(iv) Insufficient notice was provided to ______. The Court hereby directs that notice be provided to her/him/them as follows:

E. The following parties were assembled at Court:

Mother	Mother's Attorney
□ Father	Father's Attorney
	□ AAG
Youth	GAL
Foster parent/Relative	Participant
Other	□ Intervenor

Date of GAL's last visit with child(ren):_____. GAL's last report dated:_____ F. 🛛 The report of the Guardian ad litem \Box was \Box was not admitted into evidence and has been circulated to the parties.

PC-008, Rev. 02/09

IN RE:

Attachment B – Vermont Survey Questions

Vermont Survey concluded October 28, 2009.

- 1. Do you believe children/youth should actively participate in court hearings? (This is defined as child/youth speaks to judge or has someone speak or read a statement on their behalf.)
- 2. Please identify your role in the juvenile court process.
- 3. If you are a Judge, please estimate how often children attended hearings in your juvenile courtroom over the past 3 months for each of the following age groups: 0 to 5 year olds, 6 to 11 year olds, 12 to 16 year olds, 17 to 22 year olds.
- 4. If you are a Judge, please indicate, of those who attended juvenile hearings in your courtroom in the past 3 months, how often the children/youth actively participated (by the following age groups): 0 to 5 year olds, 6 to 11 year olds, 12 to 16 year olds, 17 to 22 year olds.
- 5. In your role with the juvenile court process, do you involve children/youth in hearings?
- 6. If your answer to quest #5 (above) was "Yes," please describe the level at which most of the children/youth have participated: They are present but do not speak; They personally speak with the Judge; They provide written statements that either they read or someone reads on their behalf; Someone speaks on their behalf; They participate by video or telephone; Other (please specify).
- 7. What do you consider to be the MOST effective form of participation from children/youth during their hearings? They are present but do not speak; Someone speaks on their behalf; They personally speak with the Judge in the courtroom; They personally speak with the Judge in chambers; They provide written statements that they read; They provide written statements someone reads; They participate by video or telephone; Other (please specify).
- 8. What factors should be considered by professionals prior to child/youth participating (i.e. providing statements or information) in juvenile court hearings? Child/youth's chronological age; Child/youth's developmental level; Child/youth's desire to participate; Type of hearing; Children/youth should not participate; Other (please specify).
- 9. What do you see as the GREATEST barrier to child/youth participation in juvenile court hearings? Transportation; Timing of the hearing; Professionals may feel inhibited in their speech; Child/youth may become upset/re-traumatized; Other professionals involved in hearing not support; Judges and/or Attorneys do not have expertise in interviewing children; Other (please specify).
- 10. Where in the juvenile court hearing process is it most appropriate to have a child/youth participate? Temporary care hearing; Preliminary hearing; Merits hearing; Disposition hearing; Post-Disposition Hearing; Permanency Review hearing; Any of the above, as needed; Children/youth should not participate.
- 11. Which of the following would MOST increase child/youth participation in hearings? Child/youth friendly court space; Having others convey the child/youth's wishes; Ability for

- 12. In your opinion who has primary responsibility for preparing a child/youth in juvenile hearings? Parent/foster parent/guardian/kinship caregiver; Sibling; Family Services: case manager, social worker, other; Child/youth's attorney; Guardian Ad Litem; Therapist/Counselor; Other (please specify).
- 13. When children/youth are present and actively participating in hearings, what information do you consider being of value for the Court to learn directly from that child/youth? Visitation/Parent-child contact; Education; Mentors; Custody/placement; Physical health; Mental health; Services available or provided to the child/youth; Other (please specify).
- 14. In your opinion, which best describes the most significant result of a child/youth's participation in juvenile court hearings? Child will have a more positive perception of juvenile court process; Better fact findings, producing better decisions, leading to better outcomes; Child/youth will feel better about themselves; Child/youth will see and hear things that are harmful; Court process will be slowed down; Children/youth should not participate; Other (please specify).
- 15. Please rate the following: My efforts to convey child/youth perspectives are heard do not agree, somewhat agree, agree, strongly agree, have no opinion, N/A.

Please rate the following: There is a clear expectation that children/youth will participate in hearings – do not agree, somewhat agree, agree, strongly agree, have no opinion, N/A.

16. The most effective method I have found for preparing children/youth to participate in juvenile hearings is:

Attachment C – Vermont Survey Questions

Vermont Survey conducted January to February, 2010.

- 1. Please identify your role in the juvenile court process.
- 2. If you are a Judge, please estimate how often children attended hearings in your juvenile courtroom over the past 3 months for each of the following age groups: 0 to 5 year olds, 6 to 11 year olds, 12 to 16 year olds, 17 to 22 year olds.
- 3. If you are a Judge, please indicate, of those who attended juvenile hearings in your courtroom in the past 3 months, how often the children/youth actively participated (by the following age groups): 0 to 5 year olds, 6 to 11 year olds, 12 to 16 year olds, 17 to 22 year olds.
- 4. Do you believe children/youth should actively participate in court hearings? (This is defined as child/youth speaks to judge or has someone speak or read a statement on their behalf.)
- 5. In your role with the juvenile court process, do you involve children/youth in hearings?
- 6. Please describe the level at which most of the children/youth have participated: They are present but do not speak; They personally speak with the Judge; They provide written statements that either they read or someone reads on their behalf; Someone speaks on their behalf; They participate by video or telephone; Other (please specify).
- 7. What do you consider to be the MOST effective form of participation from children/youth during their hearings? They are present but do not speak; Someone speaks on their behalf; They personally speak with the Judge in the courtroom; They personally speak with the Judge in chambers; They provide written statements that they read; They provide written statements someone reads; They participate by video or telephone; Other (please specify).
- 8. What factors should be considered by professionals prior to child/youth participating (i.e. providing statements or information) in juvenile court hearings? Child/youth's chronological age; Child/youth's developmental level; Child/youth's desire to participate; Type of hearing; Children/youth should not participate; Other (please specify).
- 9. What do you see as the GREATEST barrier to child/youth participation in juvenile court hearings? Transportation; Timing of the hearing; Professionals may feel inhibited in their speech; Child/youth may become upset/re-traumatized; Other professionals involved in hearing not support; Judges and/or Attorneys do not have expertise in interviewing children; Other (please specify).
- 10. Where in the juvenile court hearing process is it most appropriate to have a child/youth participate? Temporary care hearing; Preliminary hearing; Merits hearing; Disposition hearing; Post-Disposition Hearing; Permanency Review hearing; Any of the above, as needed; Children/youth should not participate.
- 11. Which of the following would MOST increase child/youth participation in hearings? Child/youth friendly court space; Having others convey the child/youth's wishes; Ability for the child/youth to provide written statements/information; Assign a person to provide support

to the child/youth throughout the process; Have someone who preps the child/youth prior to hearing; Allow alternative methods for children/youth to communicate with the judge if they become uneasy during the court hearing; Other (please specify).

- 12. In your opinion who has primary responsibility for preparing a child/youth in juvenile hearings? Parent/foster parent/guardian/kinship caregiver; Sibling; Family Services: case manager, social worker, other; Child/youth's attorney; Guardian Ad Litem; Therapist/Counselor; Other (please specify).
- 13. When children/youth are present and actively participating in hearings, what information do you consider being of value for the Court to learn directly from that child/youth? Visitation/Parent-child contact; Education; Mentors; Custody/placement; Physical health; Mental health; Services available or provided to the child/youth; Other (please specify).
- 14. In your opinion, which best describes the most significant result of a child/youth's participation in juvenile court hearings? Child will have a more positive perception of juvenile court process; Better fact findings, producing better decisions, leading to better outcomes; Child/youth will feel better about themselves; Child/youth will see and hear things that are harmful; Court process will be slowed down; Children/youth should not participate; Other (please specify).
- 15. Please rate the following: My efforts to convey child/youth perspectives are heard do not agree, somewhat agree, agree, strongly agree, have no opinion, N/A.

Please rate the following: There is a clear expectation that children/youth will participate in hearings – do not agree, somewhat agree, agree, strongly agree, have no opinion, N/A.

- 16. The most effective method I have found for preparing children/youth to participate in juvenile hearings is:
- 17. Did you attend the October 28, 2009 workshop on "Strategies for Successful Youth Participation in the Court Process"?
- 18. If you attended the workshop: Please describe how you or others are applying what was presented in the workshop in your practice.

Attachment D - Vermont's Youth Development Committee

Mission & Goals

- 1. Provide a forum for youth to have a voice and feel empowered to help make positive changes in the DCF system.
- 2. Work within the DCF system to implement policy and legislative changes that impact youth in care and former foster care youth.
- 3. Learn more about advocating for legislative changes.
- 4. Portray a positive image of foster youth within our communities.
- 5. Help youth in foster as they transition out of foster care.

Purpose, Reasons for Involvement

The youth involved in the 04-03-07 meeting identified the following purposes, group norms, and reasons for their involvement as a youth Committee member:

Youth Committee Purpose:

- Youth working together
- Help/encourage younger youth
- Better the lives of those in foster care
- Educate
- Youth involvement in training of workers and foster parents
- Improve youth advocacy
- Empower youth that are in out-of-home care
- Youth assistance and support
- Youth giving a voice to other youth
- Youth improving the system
- Implement policy change
- Put into action new policy
- Personal satisfaction to the youth
- Change on individual, local, and state levels
- Motivate others
- Challenge the government of Vermont
- Networking with other youth

Mission

Vermont foster youth coming together to advocate, educate, and challenge the system to protect the rights of current and former foster youth through policy improvement and change.

"In order to get from what was to what will be- we must go through what is" Anonymous

Membership

The Vermont Youth Development Committee is currently composed of 16 youth members and additional adult supports. The goal is increase membership to allow for two representatives of each region in Vermont. Youth Development Committee Members shall be expected to attend all regular business meetings of the Vermont Youth Development Committee.

Definition of or criteria of committee members;

- Youth ages 14 and older who are in foster care with a case plan establishing the need for independent living services.
- Youth ages 14 and older who were formerly in foster care.
- Youth ages 14 and older who were formerly in foster care that have been adopted or placed in a guardianship from foster care.
- Current or former foster youth who have a commitment to the committee mission.
- Commitment will be determined through their ability to follow through with tasks and assignments and by speaking up and actively participating in meetings and activities.

The Vermont Youth Development Committee is supported by the state independent living coordinator, adult support staff and adult volunteers. Such support will include

- Assistance in the development of meeting agendas
- being the hub of communication for the committee members
- Supply food, logistics, funding for meetings and events.
- Ensure that there is transportation available to committee members
- Participate by giving general guidance (input, direction, advice)
- Be a voting member of the committee in case of tie vote.

Attachment E – Survey Responses from January-February, 2010

Participation of Children/Youth in Juvenile Court

Please identify your role in the juvenile court process.

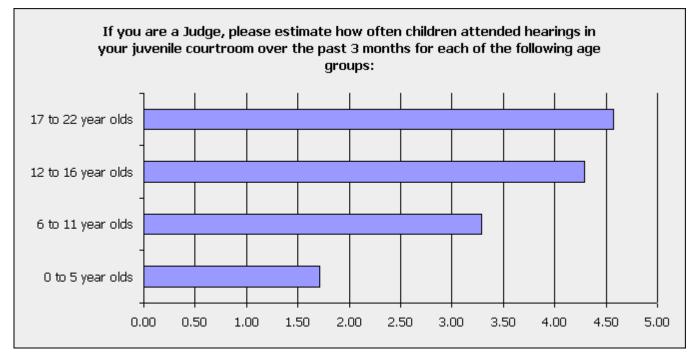
Answer Options	Response Percent	Response Count
Advocate for children or youth	3.6%	7
Attorney	9.4%	18
Family Services: Case Manager/Social Worker/Other	33.9%	65
Foster parent or kinship caregiver	4.2%	8
Guardian Ad Litem	37.5%	72
Judge	4.2%	8
Prosecutor	2.6%	5
Other (please specify)	4.7%	9
answe	ered question	192
skip	pped question	3

Number	Response Date	Other (please specify)	
1	Jan 12, 2010 6:26 PM	Juvenile clerk	
2	Jan 12, 2010 6:29 PM	CAO Staff	
3	Jan 13, 2010 2:43 AM	Community Service Provider partnering with families and FS	SD
4	Jan 13, 2010 5:31 PM	educator	
5	Jan 13, 2010 5:31 PM	educator	
6	Jan 15, 2010 12:59 PM	residential treatment provider	
7	Jan 17, 2010 6:14 PM	Residential Treatment	
8	Jan 29, 2010 10:44 PM	Training	
9	Feb 1, 2010 6:43 PM	domestic violence advocate	

Participation of Children/Youth in Juvenile Court

If you are a Judge, please estimate how often children attended hearings in your juvenile courtroom over the past 3 months for each of the following age groups:

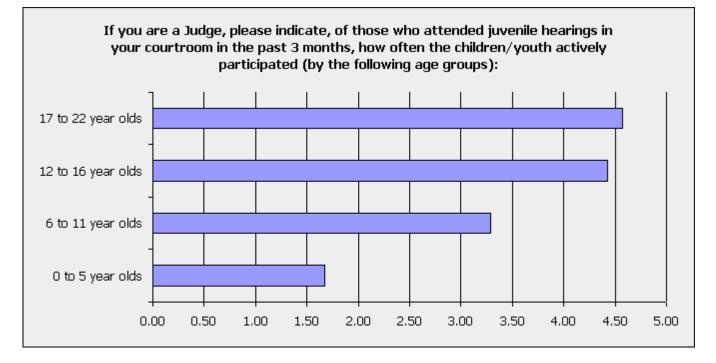
Answer Options	Never	Rarely	Sometimes	Often	Always	Rating Average	Response Count
0 to 5 year olds	2	5	0	0	0	1.71	7
6 to 11 year olds	0	0	5	2	0	3.29	7
12 to 16 year olds	0	0	0	5	2	4.29	7
17 to 22 year olds	0	0	0	3	4	4.57	7
					answe	ered question	7
					skip	ped question	188



Participation of Children/Youth in Juvenile Court

If you are a Judge, please indicate, of those who attended juvenile hearings in your courtroom in the past 3 months, how often the children/youth actively participated (by the following age groups):

Answer Options	Never	Rarely	Sometimes	Often	Always	Rating Average	Response Count
0 to 5 year olds	2	4	0	0	0	1.67	6
6 to 11 year olds	0	1	4	1	1	3.29	7
12 to 16 year olds	0	0	1	2	4	4.43	7
17 to 22 year olds	0	0	0	3	4	4.57	7
						answered question	7
						skipped question	188



Participation of Children/Youth in Juvenile Court

Do you believe children/youth should actively participate in court hearings? (This is defined as child/youth speaks to judge or has someone speak or read a statement on their behalf)

Answer Options	Response Percent	Response Count
Yes, in every case	22.7%	42
Yes, only when appropriate	76.2%	141
No	1.1%	2
ans	wered question	185
S	kipped question	10

Participation of Children/Youth in Juvenile Court

In your role with the juvenile court process, do you involve children/youth in hearings?

Answer Options	Response Percent	Response Count
Yes	36.8%	67
No	9.9%	18
When Appropriate (explain)	53.3%	97
ansv	vered question	182
ski	ipped question	13

Nu mb er	Response Date	When Appropriate (explain)
1	Jan 12, 2010 5:50 PM	Emotional age and comprehension of the child and also the time to travel for children.
2	Jan 12, 2010 6:30 PM	Provide training/education to improve advocacy on this issue
3	Jan 12, 2010 6:37 PM	If there is obvious acrimony between parties, or the child is in some way highly vulnerable, I would be disinclined to have him/her in the courtroom.
4	Jan 12, 2010 7:15 PM	Trauma impacted c/y often have developmental ages that do not mirror chronological and some c/y have issues that are triggered adversely by anxiety so "when appropriate" is when it is a situation that is measured

A Sludy O	Vermont's Current Fractices	
		by whether participation = more good than harm
5	lan 12, 2010 7·17 PM	age and cognitive ability to understand what the choices are
6		if they are competent and wish to be involve I always invite their participation
7	Jan 12, 2010 8:29 PM	
8	Jan 12, 2010 9:35 PM	depends on necessity of their participation and whether they want to participate
9	Jan 13, 2010 2:44 AM	NA
10	-	If it is going to present a problem we allow the youth to step aside
		Based on age. When child is under 8 not in ct but partiicpate in other ways such as telling about ahead of
11	Jan 13, 2010 1:55 PM	time and having swer and GAI and sometimes lawyer tlak to child
		It is not appropriate for young children. That is why we call them children and that is why we don't let them
		vote or drive. They are not capable of understanding the issues and the process. With older children, they
12	Jan 13, 2010 2:36 PM	
13	Jan 13, 2010 3:02 PM	I let my foster child know what was going on inside court
14	Jan 13, 2010 3:03 PM	When the child or youth is old enough or developmentally capable of participating in meaningful way.
15	Jan 13, 2010 3:29 PM	if they're 13 or over
16	Jan 13, 2010 5:03 PM	usually not very young children
17	Jan 13, 2010 5:32 PM	Depends a materiel
18		depending on the case and age of children
19		Only when youth are mature enough to participation.
20		Depends on their age and mental capacity
21	Jan 19, 2010 10:09 PM	
22	-	N/A I am not involved in hearings.
23	Jan 29, 2010 3:51 PM	
24		as long as the child is cognitively capable and their attendance doesn't put their emotional safety at risk
25	Jan 29, 2010 4:00 PM	
26		I request that children be present for hearings
27		in discussions outside court
28	Jan 29, 2010 4:19 PM	Depending on age/developmental level and nature of the hearing
		First, I do not believe that children under the age of 12 should ever participate in the CHINS process in court and
		that older children should only participate on a case by case basis. I do believe very strongly that it is important
29	Jan 29, 2010 4:22 PM	that their voices be heard through the appropriate advocates and service providers
30	Jan 29, 2010 4:27 PM	I usually deal with the attorney or GAL. Usually the only time I actively involve the juvenile is in praparing for trial.
30	Jan 29, 2010 4:27 PM Jan 29, 2010 4:30 PM	some children are too young, say under 5 or 6
31	Jail 29, 2010 4:30 PM	When the child is of an age where they are willing and comfortable going to court, and when they want to
32	Jan 29, 2010 4:32 PM	
01		

22	lan 20, 2010 4-42 DM	Depending on the age of the child or the reason a child came into custody, FSD may request permission from
33	Jan 29, 2010 4:43 PM	child's attorney and the judge to not have child in court. to extent they are developmentally capable of understanding and will not be traumatized by the emotions of
34	Jan 29, 2010 4:45 PM	
35	Jan 29, 2010 5:04 PM	
36	Jan 29, 2010 5:58 PM	Only in constested delinquency proceedings.
37	Jan 29, 2010 6:14 PM	young chilldren,no
38	Jan 29, 2010 7:13 PM	
39		Depends on age / cognitive level of child.
40	Jan 29, 2010 7:17 PM	
41	Jan 29, 2010 7:18 PM	
42	Jan 29, 2010 7:21 PM	
40	lan 20, 2010 7.26 DM	Age is a key factor in this as well as the rationale. Children can often feel at fault for "telling" if the result of a disclosure is court intervention.
43 44	Jan 29, 2010 7:36 PM Jan 29, 2010 7:45 PM	disclosure is court intervention. Only when appropriate
44	Jan 27, 2010 7.45 Fivi	chronological and developmental age are factors to consider to make sure kids understand and can handle a
45	Jan 29, 2010 7:55 PM	possible emotional experience.
		If they are old enough to participate and understand the process. Often it is too stressful for children especially
46	Jan 29, 2010 8:33 PM	in CHINS B situations.
		child's age, intelligence, ability to communicate, type of court proceeding etc. are factors weighed in having the
47	Jan 29, 2010 8:37 PM	child present at each hearing
		chambers conferences utilized when extremely sensitive information that would be detrimental to youth is to be
48	Jan 29, 2010 8:48 PM	shared
		I work with young children and children with mental health, behavioral, emotional and cognitive delays and it is
49	Feb 1, 2010 1:08 PM	not always appropriate for these children to attend court.
		I don't believe infants or small children in most cases should be present in the room. Domestic Violence and Abuse should be considered when requiring youth to be present. It should be up to the youth. The GAL should
50	Feb 1, 2010 1:24 PM	make contact with the youth and make a good decision regarding attendance.
50	Feb 1, 2010 1:28 PM	
52	Feb 1, 2010 1:33 PM	
53	Feb 1, 2010 1:41 PM	I sometimes need to call them as witnesses in contested hearings.
54	Feb 1, 2010 1:49 PM	Some of the hearings may be too traumatic to the child, needs to be assessed on case by case basis.
55	Feb 1, 2010 1:53 PM	depending on age and the child's need to know
		There are rare cases when a juvenile has the ability and the right to be empowered and speak for her/himself.
56	Feb 1, 2010 2:00 PM	These cases cannot be subject to any cookie-cutter measure - they should be obvious when they arise
57		When it would benefit the child
58	Feb 1, 2010 2:17 PM	
59	Feb 1, 2010 2:26 PM	If age appropriate and if the attorney feels is necessary

60	Feb 1, 2010 2:33 PM	if of an appropriate agesay 14 and up
61	Feb 1, 2010 2:34 PM	Many of the children are very young and are fearful of what goes on in court, so I try to minimize the number of times they have to attend in person.
62	Feb 1, 2010 2:44 PM	Age 10-14 and above
63	Feb 1, 2010 2:46 PM	depends on the age and maturity and what the hearing is about
00	100 1, 2010 2.40 FW	It is essential that each case be examined on a case to case basis. There are some children that wish to be
		actively involved in the process and others that are not emotionally stable enough to do so. This should be a
64	Feb 1, 2010 2:49 PM	, , , , , , , , , , , , , , , , , , ,
		If old enough to understand the circumstances and if their testimony would make a difference in the outcome of
65	Feb 1, 2010 2:51 PM	the hearing
66	Feb 1, 2010 2:54 PM	n/a
67	Feb 1, 2010 3:03 PM	age is certainly a factor
68	Feb 1, 2010 3:08 PM	age dependant and potential dangers
69	Feb 1, 2010 3:27 PM	old enough and what is being said about parents
70	Feb 1, 2010 3:36 PM	age, maturity, reason for hearing all would be considered
71	Feb 1, 2010 3:42 PM	If the child wants to appear at hearings and understands the process.
72	Feb 1, 2010 3:46 PM	Depends on the age or level of functioning of the child.
73	Feb 1, 2010 3:47 PM	the child is of an age to understand and participate
74	Feb 1, 2010 4:20 PM	I work with infants and toddlers
75	Feb 1, 2010 4:36 PM	depending on age of child, and situation
76	Feb 1, 2010 4:40 PM	When the child wants to. Speaking truthfully in front of parents is very hard and not all can do it.
77	Feb 1, 2010 5:12 PM	Only if they are old enough to understand whats going on.
78	Feb 1, 2010 5:33 PM	when the subject matter does not interfere with the child's ongoing therapy regarding their situation
79	Feb 1, 2010 6:37 PM	depending on age and emotional status
80	Feb 1, 2010 6:40 PM	you have infants, and certain youth that don't have the ability to present themselves in a coherent manner.
81	Feb 1, 2010 7:21 PM	My 2 cases currently involve young infants. Therefore, they are not invoved in hearings.
		depends on age, whether there is a developmental disability that would preclude them from understanding, or if
82	Feb 1, 2010 7:24 PM	there are anxiety issues that would cause trauma related to particiaption
83	Feb 1, 2010 7:27 PM	Age or cognitively appropriate
84	Feb 1, 2010 8:12 PM	
85	Feb 1, 2010 8:40 PM	· · · · · · · · · · · · · · · · · · ·
86	Feb 1, 2010 8:49 PM	
87	Feb 1, 2010 9:29 PM	depending on the age of the child, and ability to understand what is happening
88	Feb 1, 2010 10:19 PM	when old enough to understand and participate
89	Feb 2, 2010 12:03 AM	only if neccessary- age considered- informal as possible
90	Feb 2, 2010 1:08 AM	youth
91	Feb 2, 2010 1:09 AM	depends upon their age and understanding of process
92	Feb 2, 2010 1:45 AM	teenagers in custody

93 Feb 2, 2010 2:16 PM sometimes it is not age-appropriate or too upsetting for the child	
Children who are capable of meaningfully understanding and participating in apositive manner for their	own well-
94 Feb 2, 2010 2:45 PM being.	
95 Feb 2, 2010 9:48 PM this is age-related; in each every case it is different	
96 Feb 4, 2010 4:09 PM when child is old enough - from 10-12 on depending on the child	
97 Feb 4, 2010 5:08 PM depending on age and circumstances- prior to law change	

Participation of Children/Youth in Juvenile Court

Please describe the level at which most of the children/youth have participated.		
Answer Options	Response Percent	Response Count
They are present but do not speak	3.7%	6
They personally speak with the Judge	51.2%	83
They provide written statements that either they read or is read on their behalf	0.6%	1
Someone speaks on their behalf	27.2%	44
They participate by video or telephone	0.0%	0
Other (please specify)	17.3%	28
answ	ered question	162
skij	pped question	33

Number	Response Date	Other (please specify)
		I find that kids under 12 are most often not encouraged to be in the courtroom, by any of the parties. If they are older and want to be present, I almost always advocate for their presence. If they are in the
1	Jan 12, 2010 6:38 PM	courtroom, the present family court judge usually speaks directly to them.
2	Jan 13, 2010 2:45 AM	depends on the age hard to lump children and youth together.
3	Jan 13, 2010 1:31 PM	Present / Speak. and read if they have prepared anything
4	Jan 13, 2010 5:01 PM	whether child personally addresses the court usually depends on age
		young kids someone speaks on their behalf, older kids are there and speak personally with the Judge and
5	Jan 29, 2010 3:51 PM	have lawyer speak for them.
6	Jan 29, 2010 3:59 PM	they also speak with the Judge, or participate by phone
		There is no way this question can be answered in this type of survey - this is something that needs to be
7	Jan 29, 2010 4:23 PM	considered on a very case by case basis.

8	Jan 29, 2010 4:49 PM	it depends on the age and circumstances of the child. Teenagers are always present unless they choose not to be but as their attorney, I always contact them before the hearing to get their input. If they are in court, the judge always addresses them. I feel our judges are exceptionally skilled at connecting with kids in court. If the child is young, the GALS have generally seen them prior to the hearing and can speak on their behalf. Since temporary care hearings are usually highly emotional, I try to meet with children before the hearing in their foster homes or gudiance counselor's office at school.
		Older kids often speak with the Judge. Lawyers and GAL's speak on behalf of the younger children even if
9	Jan 29, 2010 5:06 PM	they haven't met them.
10	Jan 29, 2010 5:59 PM	My juvenile clients occasionally speak to the judge and are generally incomfortable doing so.
		This is hard to answer. I have a number of newborns/small children on my caseload. For the older children, in Caledonia court they is always a discussion between the child and judge. The current judge
11	Jan 29, 2010 7:20 PM	does an excellent job at engaging youth.
12	Feb 1, 2010 1:42 PM	All of the above depending on circumstances.
		None of the above are representative. Each case is different, depending on age, developmental level,
13	Feb 1, 2010 2:02 PM	personality and case type.
		It all depends on their age. If the child is 10 or younger they usually are not asked to be in court by their attorny. When they are older and the attorney finds it necessary they will be in court and some may speak to the judge some may not. If the child is young, it is usually not in the child's best interest to be in court. They can not understand the scope of what is happening and it can be very scary. If their is abuse involved, it can be scary for the child to be in the presence of the parents. There really is not a text book answer here. Each case and child should be looked at individual. the decision should be made
14	Feb 1, 2010 2:30 PM	that is in the best interest of the child emotionally and mentally.
15	Feb 1, 2010 2:50 PM	If the child is old enough he or she generally speaks to the judge
16	Feb 1, 2010 2:54 PM	n/a
17	Feb 1, 2010 3:36 PM	I am a brand new GAL just shadowing, can't address this question yet
18	Feb 1, 2010 3:43 PM	If teenagers, they usually address the court.
19	Feb 1, 2010 4:21 PM	I speak in their behalf as a GAL
20	Feb 1, 2010 5:27 PM	Have done all of the above
21	Feb 1, 2010 7:22 PM	Again, my experience thus far has only involved infants.
22	Feb 1, 2010 8:50 PM	
23	Feb 1, 2010 9:14 PM	
24	Feb 2, 2010 1:45 AM	answer questions if asked by judge very young children often cannot understand the proceedings or do not have the verbal
25	Feb 2, 2010 2:19 PM	
26	Feb 3, 2010 3:57 PM	
27	Feb 3, 2010 6:09 PM	5
28	-	it is they speak and someone speaks on their behalf

What do you consider to be the MOST effective form of participation from children/youth during their hearings?

Answer Options	Response Percent	Response Count
They are present but do not speak	0.0%	0
Someone speaks on their behalf	16.2%	29
They speak directly to the Judge in the courtroom	42.5%	76
They personally speak with the Judge in chambers	14.0%	25
They provide written statements that they read	3.4%	6
They provide written statements that someone reads for them	1.7%	3
They participate by telephone or video	0.0%	0
Other (please specify)	22.3%	40
answ	ered question	179
ski	pped question	16

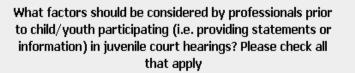
Number	Response Date	Other (please specify)
1	Jan 12, 2010 5:52 PM	A mixture of all of the abovea child should be able to write something and then if wants to read then can do so. Also, did not know that telephone or video was an option. Participation should be based in what is developmentally appropriate, appropriate in consideration of the child's individual situation, and in compliance with the law. Child's GAL and attorney should weigh
2	Jan 12, 2010 6:33 PM	
3	Jan 12, 2010 7:20 PM	This is a lot of pressure to put on a child but I say in chambers
4	Jan 12, 2010 8:31 PM	When they speak in the courtroom it is about topics that usually are not stressful.
5	Jan 13, 2010 2:46 AM	depends of what makes the child/youth most comfortable and brings their voice into the proceedings
6	Jan 13, 2010 12:34 PM	every situation is different al of the above based on the needs of the child
		attorney speaks for them , social worker speaks for them and the judge asks them questions that they
7	Jan 13, 2010 12:50 PM	respond to. That is my experience You are being way too simplistic by lumping "children/youth" together. The most effective form of participation depends on the age, special needs, issues that resulted in CHINS, etc. When youth are present, I think it is VERY important for them to speak directly to the Judge so that they understand the Court is interested in their well being. I do not this is helpful, however, when the Judge knows nothing
8	Jan 13, 2010 2:39 PM	about abuse/neglect, recanting, etc.

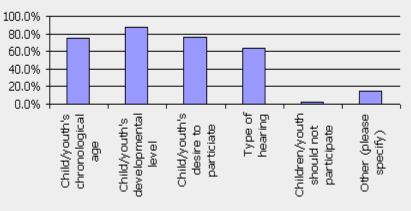
9	Jan 13, 2010 5:02 PM	child/youth should speak if they wish to, otherwise, someone speaks on their behalf When appropriate, a youth should speak on his/her own behalf. When that is not appropriate, the youth has representatives speak for him/her or puts their thoughts in writting to be read or submitted
10	Jan 13, 2010 6:17 PM	to the COURT youth have someone speak for them. Also can
11	Jan 15, 2010 1:01 PM	participate by phone or video really depends on the child, age, etc. but if appropriate the should be there and speak with the judge in
12	Jan 29, 2010 3:52 PM	
13	Jan 29, 2010 3:52 PM	depends on the situation
14	Jan 29, 2010 4:00 PM	someone represents them and they can respond to the Judge
		a combination: they should be present, and speak if they want to or if it is appropriate for them to do
15	Jan 29, 2010 4:16 PM	
16	Jan 29, 2010 4:49 PM	Again, it totally depends on the child's age and circumstances.
17	Jan 29, 2010 4:55 PM	Personally, I think the court hearing is not the most effective form of participation. If we're talking specifically about CHINS C kids, then we're usually talking about a family systems problem that needs to be resolved in a therapeutic approach - not an adversarial one, which is what occurs in court. If we want youth participation IN the court hearing than a LOT of preparation needs to occur and it shouldn't be set up the way it is. The court system is designed as a response to how a person (youth) has "offended" the "state." Family issues regarding a child's/youth's behavior should be addressed therapeutically NOT legally.
		infants and young children have GAL's and attorneys who speak on their behalf. Abused and neglected
18	Jan 29, 2010 6:40 PM	young children should not be in the courtroom hearing all of their parent's issues.
19	Jan 29, 2010 7:49 PM	Needs to be based on the individual needs of each child
		I could see where any one of these suggestions could be appropriate and most effective given the
20	Jan 29, 2010 7:56 PM	
21	Feb 1, 2010 1:25 PM	I think all of the above work in different situations.
22	Feb 1, 2010 1:39 PM	
		For older kids, speaking directly is best, by phone/video next, thru another next. Younger or special
23	Feb 1, 2010 1:43 PM	needs kids may be better off not coming to court and participating through third parties.
24	Feb 1, 2010 1:50 PM	Children need to be given their options and they should be allowed to choose.
		Again, I cannot typify, as cases are so different. The GAL needs the discernment, with help from others,
25	Feb 1, 2010 2:03 PM	to help choose the option most empowering to the juvenile.
		Once again, this would be decided on a case by case and child by child. What is right for one child,
26	Feb 1, 2010 2:31 PM	
27	Feb 1, 2010 2:35 PM	Most effective depends on the circumstances and the child.
28	Feb 1, 2010 3:37 PM	can't comment yet
		Only when age appropriate - in their teens - then they speak to the judge or, if
29	Feb 1, 2010 3:45 PM	asked, I will speak for them

30	Feb 1, 2010 3:48 PM	when age appropriate children SHOULD have an acitve role and should be able to speak on their own behalf
31	Feb 1, 2010 5:28 PM	3,4, and sometimes 5
32	Feb 1, 2010 6:39 PM	depends on their age/emotional status
33	Feb 1, 2010 9:31 PM	Each child is different.
34	Feb 1, 2010 11:43 PM	it dependspoorly phrased question
35	Feb 2, 2010 1:47 AM	answer questions if asked by judge
36	Feb 2, 2010 2:54 PM	Different situations call for different forms of participation
37	Feb 2, 2010 5:30 PM	Depending on age and maturity, I would give different answers.
38	Feb 2, 2010 9:49 PM	Again, age-related depends on correct or best answer
39	Feb 3, 2010 3:58 PM	n/a
		they speak directly to the judge but again depends on age and circumstances. If pre-merits (no
40	Feb 4, 2010 5:10 PM	findings) on a CHINS case and parent in the court room, this can be very difficult on child

What factors should be considered by professionals prior to child/youth participating (i.e. providing statements or information) in juvenile court hearings? Please check all that apply

Answer Options	Response Percent	Response Count
Child/youth's chronological age	74.6%	135
Child/youth's developmental level	87.3%	158
Child/youth's desire to particiate	76.2%	138
Type of hearing	63.5%	115
Children/youth should not participate	2.2%	4
Other (please specify)	14.4%	26
ansu	vered question	181
ski	pped question	14





Number	Response Date	Other (please specify)		
1	Jan 12, 2010 5:10 PM	youth's mental health issues/pote	ntial trauma	
		Amount of assistance that has be	en provided to ensure c/y are	fully cognizant of what brought them to
2	Jan 12, 2010 7:18 PM	court and the outcome of that		
3	Jan 12, 2010 9:36 PM	family dynamics and effect on ch	ld	
4	Jan 13, 2010 12:51 PM	J I I		
		Relationhsip between parents and	l child, if child feels threatene	d by or uncomfortable
5	Jan 13, 2010 1:58 PM	•		
		YOUTH'S BEHAVIOR AND LEVEL	OF PARTICIPATION IN OTHER	≀ MEETINGS
6	Jan 13, 2010 6:19 PM	CONCERNING HIS/HER PLAN		
7	Jan 29, 2010 4:01 PM	Helping the youth prepare for the	hearing and laying out the p	rocess.
8	Jan 29, 2010 4:25 PM	if abuse case whether or not offe	nder would be in the court as	well, need to protect the child victim
9	Jan 29, 2010 4:51 PM	Likely pressure on the child to re-	ant if pre-merits	
10	Jan 29, 2010 5:07 PM	safety issues		
		need to consider relationships, an	d the developmental and emo	otional
11	Jan 29, 2010 8:06 PM	needs of the children		

12 13 14 15 16 17 18 19	Jan 29, 2010 8:35 PM Jan 29, 2010 8:49 PM Jan 29, 2010 9:55 PM Feb 1, 2010 1:44 PM Feb 1, 2010 2:04 PM Feb 1, 2010 2:42 PM Feb 1, 2010 5:28 PM Feb 1, 2010 8:41 PM	information to be discussed therapeutic issues that might weigh against participation All the above except "should not participate". INDIVIDUAL CIRCUMSTANCE THAT WILL BEST EMPOWER THE JUVENILE.
20 21 22 23 24 25 26	Feb 1, 2010 9:16 PM Feb 1, 2010 9:33 PM Feb 2, 2010 1:50 AM Feb 2, 2010 12:37 PM Feb 2, 2010 2:55 PM Feb 3, 2010 3:58 PM Feb 4, 2010 5:11 PM	If the child's presence could cause him/her harm, if afraid of any of the participants involved when teenagers desire to attend, this should be made possible if they understand why they are in custody Whether child/youth is physically healthy Anything else deemed relevant to the specific case I don't have enough experience to answer this

What do you see as the GREATEST barrier to child/youth participation in juvenile court hearings?

Answer Options	Response Percent	Response Count
Transportation	3.9%	6
Timing of the hearing	11.0%	17
Professionals may feel inhibited in their speech during hearings	3.9%	6
Child/youth may become upset/re-traumatized Other professionals involved in hearing not supportive Judges and/or attorneys do not have expertise in interviewing child/youth	59.1%	91
	6.5%	10
	15.6%	24
Other (please specify)		35
	ered question	154 41

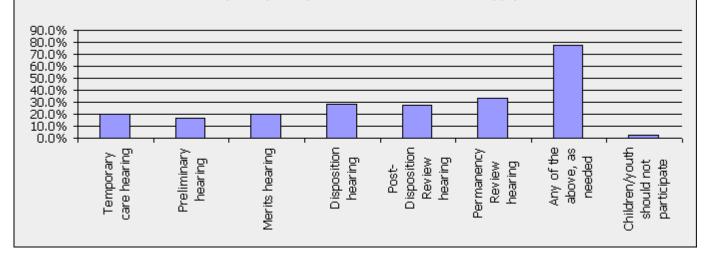
Number	Response Date	Other (please specify)
1	Jan 12, 2010 5:11 PM	lack of preparation to do so because attys not accustomed to it.
2	Jan 12, 2010 5:53 PM	Children are not well prepared for court hearings
3	Jan 12, 2010 7:22 PM	Transportation & Timing are barriers; the others are factors that might produce negative outcomes
4	Jan 13, 2010 2:47 AM	haven't created the supportive structure throughout the process
5	Jan 13, 2010 12:38 PM	childs lack of understanding of the procedure and the amount of time waiting for their court time attorneys ask them 5 minutes before the court hearing wha tthey want and ignore the team process of
6	Jan 13, 2010 12:52 PM	developing a plan
7	Jan 13, 2010 2:41 PM	Wanting to a please a parent and not being truthful
8	Jan 13, 2010 5:34 PM	Child self refusal
9	Jan 29, 2010 3:53 PM	do not feel that there are barriers to youth participation
10	Jan 29, 2010 4:17 PM	DCF failing to transport the children to the hearings
11 12	Jan 29, 2010 4:25 PM Jan 29, 2010 4:32 PM	The real question should be what is in the best interests of the child and I am not aware of any showing that their participation in the actual court hearing is in their best interest many children on my caseload are too young

13	Jan 29, 2010 4:59 PM	Again, the court process is an "adult" arena whose purpose is figure out legal questions - which often becomes adversarial because it's determining WHO'S to blame for the reason we're in court. Lawyers are not sensitive to the dynamics that the legal system can create for a youth. The setting in
14	Jan 29, 2010 5:08 PM	general is not condusive to giving the youth the necessary support that they need.
15	Jan 29, 2010 6:00 PM	Foreign nature of court proceedings and procedures.
16	Jan 29, 2010 9:56 PM	if from a distance
		I think youth can get lost in the "game" the professionals play to reach their goal. The focus on the
17	Feb 1, 2010 1:26 PM	well being of the child can get lost quite easily.
18	Feb 1, 2010 1:46 PM	The court process and setup is foreign and unnatural. But the primary inhibitor is speaking in front of parents and strangers about complex emotionally laden feelings.
		Ironically, each professional in the courtroom has a role to fulfill, and the juvenile is often the last one to be allowed a personal response to the process. Well-meaning people often perpetuate a system that
19	Feb 1, 2010 2:06 PM	denies individuality to the juvenile.
20	Feb 1, 2010 3:13 PM	
21	Feb 1, 2010 3:24 PM	Child/youth is overwhelmed and scared and afraid to speak their mind
22	Feb 1, 2010 3:37 PM	can't comment yet
		Children often don't want to miss school to attend; waiting for a very short hearing seems pointless; they don't understand what is happening in the courtroom; sometimes the child may become upset or
23	Feb 1, 2010 4:37 PM	retraumatized
24	Feb 1, 2010 4:42 PM	Fear of hurting parents with the truth
25	Feb 1, 2010 5:30 PM	time and judges facility with communicating with child under these circumstances
26	Feb 1, 2010 5:37 PM	timing is important also
27	Feb 1, 2010 6:45 PM	i havn't had encounter any barriers that have hindered child/youth participation in court
28	Feb 1, 2010 7:31 PM	The ability (or lack thereof) of the child
		the judge and attorneys only see the child for a brief period of time and sometimes don't realize the
29	Feb 1, 2010 8:44 PM	child's ongoing hopes may be very different than the message presented at that moment.
30	Feb 1, 2010 9:17 PM	greatest barriers are transportation, timing, and possibility of becoming upset/re-traumatized
31	Feb 1, 2010 11:46 PM	again,too many conditionsagain, poorly phrased question
32	Feb 2, 2010 5:34 PM	Youth's ability to understand the process and accurately state their needs/concerns.
33	Feb 3, 2010 3:59 PM	I don't have enough experience to answer this
34	Feb 3, 2010 6:11 PM	child must feel support of GAL
35	Feb 4, 2010 5:12 PM	not supportive and advocating for their client at the expense of the child

Where in the juvenile court hearing process is it most appropriate to have a child/youth participate? Please check all that apply.

Answer Options	Response Percent	Response Count
Temporary care hearing	20.3%	36
Preliminary hearing	16.9%	30
Merits hearing	19.8%	35
Disposition hearing	28.2%	50
Post-Disposition Review hearing	27.1%	48
Permanency Review hearing	33.3%	59
Any of the above, as needed	77.4%	137
Children/youth should not participate	2.8%	5
	answered question	177
	skipped question	18

Where in the juvenile court hearing process is it most appropriate to have a child/youth participate? Please check all that apply.



Which of the following would MOST increase child/youth participation in
hearings?

Answer Options	Response Percent	Response Count
Child/youth friendly court space	8.2%	14
Having others convey the child/youth's wishes	3.5%	6
Ability for the child/youth to provide written statements/information	7.1%	12
Assign a person to provide support to the child/youth throughout the process	12.9%	22
Have someone who preps the child/youth prior to hearing	14.1%	24
Allow alternative methods for children/youth to communicate with the Judge if they become uneasy during the court hearing	35.3%	60
Other (please specify)	18.8%	32
answered question		170
skip	pped question	25

Number	Response Date	Other (please specify)
1	Jan 12, 2010 5:51 PM	We have all of these options in Vermont, except for the first one.
2	Jan 12, 2010 7:03 PM	Courts should schedule hearings with youth after school.
3	Jan 12, 2010 8:05 PM	Better training of judges, attorneys and guardians ad litem re child development
4	Jan 13, 2010 12:43 PM	allowing the child to have someone with them that they see as a support better relationship with a GAL might fullfill that role
5	Jan 13, 2010 2:00 PM	Clear plan for every child from time of TCH as to how they will participate and be honored by parties. Have child's voice most important instead of an after thought after other parties have spoken.
		The GAL has a very specific role in the proceedings and could do a lot more to help make the youth more
6	Jan 13, 2010 6:25 PM	comfortable while actively participating in the process.
7	Jan 14, 2010 11:58 PM	all the above should be an option - all children are different and not all methods will work for all
		We already have support persons for the child - i.e. GAL and attorney; adding in any more would make it
8	Jan 18, 2010 6:04 PM	more difficult for the child

 9 Jan 29, 2010 4:19 PM DCF transporting or making arrangements for children to be physically at the hearing. This survey is very concerning, because it assumes that children should participate in not seei that as being in the best interests of the children. Research has shown that remain with their parents have better life outcomes even in environments of marginal children participate in the hearings may damage the reunification efforts. 	in hearings and I do t children allowed to nal care. To have the
· · ·	
10 Jan 29, 2010 4:27 PM children participate in the hearings may damage the reunification efforts. At FSD we often hear about the anxiety that children/youth feel when there is a courup. No matter how hard GAL's, foster parents, social workers, etc try to explain as the court hearings, the kids and youth STILL are highly anxious. Again, the court profor the adults and although family court has created a closed environment and judge specialized in family court issues, the setting and language is NOT geared toward chord chord elinquencies, court is about what the adults did or didn't do. Children/youth who part of a family system that resulted in a child/youth beyond their parents' control -	best they can about rocess was created es have become hildren/youth. Accept ho are CHINS C are
11 Jan 29, 2010 5:06 PM NOT about the child's behavior - the child/youth is usually trying to react to an unher I don't think just creating a space or providing a support person will make any major culture of the court system needs to be changed. How do we ask GAL's who are volu- kind of relationship necessary with the youth. It is so inconsistent currently. How do trained and value what the youth are saying. Very few attorneys took seriously the r were given by the gorilla theatre at the most recent training to think about changing Judges across the state are inconsistent with whether they want to hear or see the believe the people necessary to support the youth are present. There just needs to be	ealthy family system. or changes. The whole lunteers to have the o we get Lawyers message that they g their practise. youth in court. I
12 Jan 29, 2010 5:52 PM attorneys and judges to make the improvements.	5
13 Jan 29, 2010 9:59 PM attorneys having sufficient time to meet with youths before hearings	
My experience for the past 20 years has been that youth from at least 9 or so on up are given the opportunity to actively participate. The exception has been for a youth	
14 Jan 30, 2010 8:52 PM health treatment programwho might still be given the option of participating by ph	none.
15 Feb 1, 2010 1:27 PM Again, each child is different. If we are to choose only one it should be the last.	
Youth friendly space, and prep, and option of communicating with judge in alternativ	ive way if there is
16 Feb 1, 2010 1:50 PM something that make them uncomfortable that can be identified and worked around	
17 Feb 1, 2010 1:52 PM again, this is case by case	
Change the paradigm/expectation in the process to encourage juveniles, as they are	e able to exercise
18 Feb 1, 2010 2:10 PM greater free will in the decisions affecting them. All of the above would help a child feel more comfortable in participating in a hearin whether the child should be participating or not. That is not a question that you car can not write a rule that is going to fit each case or child. There needs to be flexibil be trust in the judgement of the child's attorney and GAL. In almost all cases that the attorneys are very protective of the child and very reluctant to put the child in a be potentially harmful. I believe the attorneys I have worked with are capable of more capable of more capable.	ng. the question is n generalize. You lity. There needs to I have worked on, a situation that would naking the decision on
19 Feb 1, 2010 2:38 PM whether the child participation is going to be more harmful to the child than product	tive to their case.
20 Feb 1, 2010 2:40 PM The children with whom I have worked have not required more	

			narticipation so the question scores not to apply
			participation, so the question seems not to apply.
	21		the current system is fine
	22	Feb 1, 2010 3:38 PM	can't comment yet
			This really depends on the child and their level of involvment. Most times the attorney speaks on their
	23	Feb 1, 2010 3:49 PM	behalf and the Judge speaks with them.
			Hearings not conflicting with school or other preferred activities; many of the suggestions you list above,
	24	Feb 1, 2010 4:39 PM	
			A process that occurs outside and within court that empowers the child to believe it is a good and
-	25	Feb 1, 2010 5:31 PM	
	26	Feb 1, 2010 6:36 PM	
4	20	1 eb 1, 2010 0.30 FW	
			child/youth friendly court space, have someone who preps prior to hearing, assign a person to provide
			support to the person throughout the process, and allow alternative methods to communicate with the
	27	Feb 1, 2010 9:19 PM	judge if they become uneasy during the court hearing.
			The child feeling empowered-feeling heard by the adults, being listened to during the entire process, not
	28	Feb 1, 2010 9:37 PM	only in court (age appropriate)
			I believe a formal atmosphere is best for children, so they undestand the gravity of the matters. The
	29	Feb 2, 2010 2:48 PM	attorney and guardian ad litem should help the child through the process.
	30		
•	50	Feb 3, 2010 6:14 PM	
			Time enough to have good discussions with the thier lawyer and gal to talk about what is going to
	31	Feb 4, 2010 3:36 PM	
			Child's attorney should be able to communicate with child and
	32	Feb 4, 2010 5:14 PM	represent their requests

In your opinion who has primary responsibility for preparing a child/youth in juvenile court hearings?

Answer Options	Response Percent	Response Count
Parent/Foster Parent/Guardian/Kinship Caregiver	5.2%	9
Sibling	0.0%	0
Family Services: Case manager, Social Worker, other	18.6%	32
Child/youth's attorney	43.6%	75
Guardian Ad Litem	14.5%	25
Therapist/Counselor	2.3%	4
Other (please specify)	15.7%	27
answe	ered question	172
skip	ped question	23

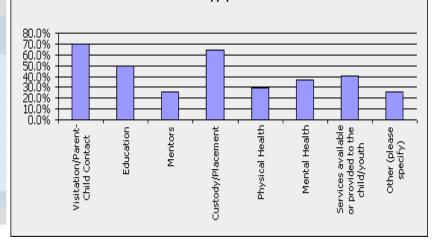
Number	Response Date	Other (please specify)
1	Jan 12, 2010 5:54 PM	The closest person to the childthis could be an advocate, social worker, GAL
2	Jan 12, 2010 7:04 PM	GAL and attorney (could not pick just one of them).
3	Jan 12, 2010 7:26 PM	Permanency Planning Specialist who can interface with all the other players
4	Jan 13, 2010 2:48 AM	whoever has the relationship and knowledge
5	Jan 13, 2010 12:45 PM	the most qualified person who understands what the hearing is and has the best relationship
		Depends on kind of case. Del case- Swer. chils in custody swer. Conditional custody case should be
6	Jan 13, 2010 2:08 PM	caretaker, GAL, and CATTY
7	Jan 13, 2010 5:05 PM	It depends on the type of hearing, either attorney or GAL
8	Jan 13, 2010 5:08 PM	depends on legal or emotional/psych. preparedness
9	Jan 14, 2010 11:59 PM	varies from case to case - social worker to social worker etc
10	Jan 15, 2010 1:03 PM	combination depending on the case, but GAL and attorney MUST make sure
		as a JS worker i believe its a shared responsibility with DCF, GAL and lawyer, but with that said it also depends on childs trust level with each as well and their relationship, the booklet that we used to give hide to understand the event and the second
11	Jan 29, 2010 4:29 PM	
10		This is at the heart of the problem with children testifying. Nobody should be preparing the the child for
12	Jan 29, 2010 4:30 PM	court hearings. The child has an attorney and they have an attorney-client relationship. The child

		however does need support if the child is going to participate in juvenile court hearings.
13	Jan 29, 2010 5:20 PM	I think everyone does. We should probably have written material geared toward developmental levels. I must say that I think it's difficult to prepare a child for court because one never knows what exactly will happen. The court schedule is all inresponse to legal timeframes - the court is NOT set up to TRULY meet a child's needs. It's about making legal decisions - how do you prepare a child/youth for this when these decisions need to be made BY adults, not children. Please don't get me wrong, children/youth SHOULD have a voice but we can't ask them "adult" questions. The info that needs to be gathered from the child/youth should be done indirectly and in a way that doesn't set up more of an adversarial or divisive outcome.
14	Jan 29, 2010 6:16 PM	depends on the connection child has with adult
		I believe the Social Worker should play a signifiant role however a well trained GAL would be more
15	Feb 1, 2010 1:28 PM	neutral in the eye of most attorneys.
16	Feb 1, 2010 1:42 PM	case by case
17	Feb 1, 2010 1:51 PM	Attorney and GAL, working together with foster parent and social worker.
18	Feb 1, 2010 2:11 PM	Any or all of the above.
19	Feb 1, 2010 2:44 PM	Again, the person who will be most effective and who should, therefore, have the primary responsibility depends on the child and the circumstances. The parent or foster parent will, ideally, take responsibility for ensuring that the child is prepared by the proper person or people. I think it is important for the child to be prepared by the individual he or she feels most comfortable or
20	Feb 1, 2010 2:53 PM	connected to.
21	Feb 1, 2010 3:16 PM	GAL and attrorney together
22	Feb 1, 2010 3:48 PM	all of the above should assist
		Every professional adult involved with the child has a shared responsibility in preparing the child. If the child has an increased risk of being retraumatized the therapists should have a larger role. It is case by
23	Feb 1, 2010 3:51 PM	case and parties need to work as a team for the child.
24	Feb 1, 2010 5:42 PM	I think both the child's atty and the GAI should be reponsible.
25	Feb 2, 2010 1:17 AM	# 3 - 6 above depending who has best relationship with kid
26	Feb 2, 2010 2:58 PM	Depending on the circumstances, any of the above,
07		The responsibility should be on the child's attorney, however it ends up being done by the DCF social
27	Feb 4, 2010 11:46 AM	worker.

When children/youth are present and actively participating in hearings, what information do you consider to be of value for the Court to learn directly from that child/youth? Please check all that apply.

Answer Options	Response Percent	Response Count
Visitation/Parent-Child Contact	70.3%	121
Education	49.4%	85
Mentors	26.2%	45
Custody/Placement	64.5%	111
Physical Health	29.1%	50
Mental Health	36.6%	63
Services available or provided to the child/youth	40.7%	70
Other (please specify)	25.6%	44
answ	vered question	172
ski	ipped auestion	23

When children/youth are present and actively participating in hearings, what information do you consider to be of value for the Court to learn directly from that child/youth? Please check all that apply.



Number	Response Date	Other (please specify)
1	Jan 12, 2010 5:13 PM	how they feel about the legal process is it fair has it met their needs
2	Jan 12, 2010 5:55 PM	Children at the appropriate developmental level should have a voice and their plans of care
3	Jan 12, 2010 8:07 PM	whether child/youth feels her/his position is being articulated to the court
4	Jan 12, 2010 8:33 PM	childs activities and interests
5	Jan 12, 2010 9:38 PM	disposition
6	Jan 13, 2010 2:49 AM	all of the above, and remembering this is the voice of the child and not the only voice that needs to be considered Given age and ability to articulate what they think parents need to work on and nayhting else they wnat
7	Jan 13, 2010 2:09 PM	Judge to know
0	lon 12, 2010 2.46 DM	Wow, do you overestimate children/youth. You really think they are in a position to be providing this
8	Jan 13, 2010 2:46 PM	51
9	Jan 13, 2010 5:09 PM	
		All of the above. Each child or youth has an opinion and when appropriate should be asked for their
10	Jan 13, 2010 6:30 PM	opinion and should have had a great deal of input in the planning which is conducted outside of the.

		court room
		court room
11	Jan 13, 2010 9:54 PM	Child's general perception of the process & what helps
12	Jan 14, 2010 5:59 PM	their level of self-insight
		all the above - nice to hear what is going well - what is working and what could help them improve what
13	Jan 15, 2010 12:00 AM	ever the situation is.
14	Jan 15, 2010 3:31 PM	all of the above
15	Jan 29, 2010 4:17 PM	how the child is doing
		Extrmely difficult question to answer because it really depends upon the circumstances and age of the
16	Jan 29, 2010 4:21 PM	child
		The more I read of this survey, the more upset that I become. Children are extremely vulnerable and
		can be the victims of influence by everyone involved with services to the child. It is not appropriate for
		the children to be making the decisions and providing the information that should be done by the
17	Jan 29, 2010 4:32 PM	professionals.
		compliance with probation/conditions of release, also productive activities in school such as sports/music
18	Jan 29, 2010 4:32 PM	and community activities such as martial arts, boxing, girl scouts, boy scouts, etc
19	Jan 29, 2010 4:34 PM	The child's wishes
		I don't know how to answer this because the court hearings are set forth in a legal timeframe and are for
		the purpose of: is there a basis for custody based on the allegations in the affidavit? Who should have custody of the child/youth? Why is the child/youth not going home. Other than delinquencies and cases
		where a child is experiencing some severe addictions, mental health, mental illness issues or
		developmental delays, I have NEVER experienced a court hearing where it's about the child. It's usually
		about what the parents have or have not done. If it's a CHINS C and none of those other issues are
		present and the child is still not going home, then my experience is that the parent is invested in
		"blaming" the child/youth. In my mind, that is NOT OK for the child to hear that THEY are the problem.
		The issues you asked about above (visitation, education, health, etc) are adult decisions. I've been in
		court hearings where children/youth have expressed their thinking/opions but their "wishes" could not be
		granted because these are issues for the adults to make (again, with the child's input but not during the
		hearing). Not to mention that the court doesn't have the time to PROCESS with a child how any of these
20	Jan 29, 2010 5:30 PM	issues should be addressed.
21	Jan 29, 2010 6:17 PM	what they like about where they are currently staying
22	Jan 29, 2010 6:38 PM	status, desires
23	Jan 29, 2010 8:10 PM	general update on themselves
24	Jan 29, 2010 10:01 PM	how/what are they doing in their daily life & what do they want?
		Well-being issues; education; sports and other leisure activities; desired outcome of hearing; admission
05		of delinquent act being adjudicated. Important that youth not feel that statement caused the outcome
25	Jan 30, 2010 8:56 PM	especially if outcome results in continued separation from parent, however.
26	Eab 1 2010 1.52 DM	Child should be given an opportunity to tell court what child feels court needs to know in deciding issue
20	Feb 1, 2010 1:53 PM	at Hallu.

27	Feb 1, 2010 2:13 PM	All the above, where applicable. A specific "policy" will not apply to every case.
		All are important, but we need to remember that most of these children do not have the emotional
		development to know what is actually best for them. Most will want to go home, because it is familiar,
28	Feb 1, 2010 2:41 PM	but they probably are at risk at home.
		Quality of life informationhow the child is experiencing his/her life in the home, at school, with people
29	Feb 1, 2010 2:46 PM	important to the child.
30	Feb 1, 2010 2:53 PM	This should be considered on a case to case basis
31	Feb 1, 2010 3:06 PM	overall contentment with living situation
32	Feb 1, 2010 3:17 PM	any and all factors that concern the child
33	Feb 1, 2010 3:49 PM	all of the above if the child wants to provide the information - if not the GAL and Attorney
		My case load is all younger children. In the past I had an older juvenile who discussed visits with the
34	Feb 1, 2010 3:53 PM	court.
35	Feb 1, 2010 4:39 PM	this should be followed up by Social worker to ensure the correct info is being shared
36	Feb 1, 2010 4:40 PM	Be careful not to put the child "on the spot" if s/he is uncomfortable
37	Feb 1, 2010 5:45 PM	If they understand what the hearing is about
38	Feb 1, 2010 8:53 PM	depends on the matter
39	Feb 1, 2010 9:20 PM	all of the above
40	Feb 1, 2010 9:41 PM	How things are going for them, how they are coping, if their needs are being met.
41	Feb 2, 2010 2:15 PM	Restrictions
42	Feb 3, 2010 6:16 PM	Child's feelings
43	Feb 4, 2010 5:15 PM	
44	Feb 5, 2010 1:21 AM	

In your opinion, which best describes the most significant result of a child/youth's participation in juvenile court hearings?

Answer Options	Response Percent	Response Count
Child will have a more positive perception of juvenile court process	18.4%	32
Better fact findings, producing better decisions, leading to better outcomes	46.6%	81
Child/youth will feel better about themselves	9.2%	16
Child/youth will see and hear things that are harmful	4.6%	8
Court process will be slowed down	0.0%	0
Children/youth should not participate	2.3%	4
Other (please specify)	19.0%	33
answ	ered question	174
ski	pped question	21

Number	Response Date	Other (please specify)
1 2	Jan 12, 2010 7:25 PM Jan 12, 2010 8:33 PM	5 51 5 1
3	Jan 13, 2010 2:11 PM Jan 13, 2010 2:48 PM	For younger children, they should not participate. For older children without mental or cognitive deficits, they should participate, if they want, so that they can feel better about themselves and advocating for what they might want. This is really, really difficult however when the chilld/youth's parents are sitting
5	Jan 13, 2010 6:33 PM	Youth feels that he/she was part of the process and feels a sense of ownership in the resolution and the plan that is then put into place. The same goes for the family of the youth who is before the court I would hope the child will have a more posituve perception of court process and perhapwill better about
6 7 8	Jan 14, 2010 5:07 PM Jan 15, 2010 12:00 AM Jan 15, 2010 3:32 PM	themselves. However, I am gravely concerned that the child hears thains that are harmful. all the above

9	Jan 29, 2010 4:22 PM	The child will have more information about the process and see for themselves how the decisions are made and can be heard from if they want to beall very empowering for the childd The youth feels a part of the proced has a voice, is held more accountable by the judge in specific delinguent/unmanageable cases and realizes the judges and court expectations vs. it being just what
10	Jan 29, 2010 4:34 PM	DCF wants Please remember that the court hearing is an EVENT. It comes around RARELY. The decisions that are ORDERED by the judge are: parent/child contact (what if child said I do not want to see my mom - for no reason other than they're mad at mom. What will the judge order? Right now the laws are about protecting the rights of the adults. The law states that the parents have a RIGHT to have contact with their child. A judge orders custody. Are we going to hold a child to a decision he/she makes from one week to the next. Children/youth are still developing/growing. We shouldn't use a court hearing (an event) to determine these IMPORTANT decisions in their lives. The "work" is what occurs outside of the
11	Jan 29, 2010 5:36 PM	court room. Concern regarding information that is shared (regarding younger children) Younger children rarely ask to
12	Jan 29, 2010 8:13 PM	be at court This gives the Judge and others a chance to interact with the child, the child's voice sometimes gets lost
13	Feb 1, 2010 1:53 PM	in the process.
14	Feb 1, 2010 1:54 PM	#1,2 and 3.
15	Feb 1, 2010 2:16 PM	EMPOWERMENT OF CHILDREN WHOSE LIVES HAVE BEEN DISRUPTED OR DESTROYED. And, in delinquency cases, a greater level of accountability and healing as the juvenile is assisted to understand and take responsibility for his/her delinquent behavior. If age appropriate, it is good to let the youth feel they have a say in their future. Possibly some control of the outcome. That does not mean giving them false hopes, but that someone is listening to them and taking into account what they have to say. But the child must understand that the though the Judge will listen to what they say and how they feel, he/she will make a decision based on what is in the best
16	Feb 1, 2010 2:44 PM	interest of the child. That may not be what the youth/child thinks is in their best interest.
17	Feb 1, 2010 2:51 PM	The cases I have been involved with in Rutland Family Court have been very positive in terms of fact- finding and results, and generally, most of the children have grown more comfortable being there. Those are the most important results, but the question implies that they need to be improved, and I am not sure, in my experience, that I agree that that need exists.
18 19 20 21 22	Feb 1, 2010 2:55 PM Feb 1, 2010 3:19 PM Feb 1, 2010 3:26 PM Feb 1, 2010 3:40 PM Feb 1, 2010 3:51 PM	Children that are determined to be emotinally stable enough to handle the process may feel empowered by being given the opportunity to express thier opinion about the current circumstances. justice is more likely to be done Youth feels that they have a say in their life can't comment yet It depends on the situation. The first 3 choices are the best case scenario The child/youth will be able to observe how many people care about them and their welfare and be able
23	Feb 1, 2010 3:55 PM	to participate in developing a plan for their future, with the help of those present, including the judge.

26 Feb 1, 2010 8:46 PM child will feel that they've participated	
27 Feb 1, 2010 8:54 PM top 3	
child will have a more positive perception of juvenile court process, better fact findings, producing b decisions, leading to better outcomes, will feel better about themselves, and court process will be sl	
28 Feb 1, 2010 9:21 PM down	
The child feeling he/she is being heard, and that they have a measure of control over their lives and	the
29 Feb 1, 2010 9:44 PM choices that are made. Ownership in the process.	
30 Feb 2, 2010 1:20 AM have a better understanding of what is happening	
31 Feb 2, 2010 2:22 PM child will feel heard	
32 Feb 2, 2010 2:50 PM Child may understand the importance and seriousness of the proceeding.	
33 Feb 4, 2010 5:16 PM they see and speak to the Judge who they know is in charge of their life	

Please rate the following								
Answer Options	Do not agree	Somewhat agree	Agree	Strongly Agree	Have no opinion	N/A	Rating Average	Response Count
My efforts to convey child/youth perspectives are heard.	3	28	74	57	2	8	3.16	172
There is a clear expectation that children/youth will participate in hearings.	27	44	56	34	8	1	2.72	170
Ū.						answ	ered question	173

answered question skipped question



22

Participation of Children/Youth in Juvenile Court

The most effective method I have found for preparing children/youth to participate in juvenile hearings is:

Answer Options	Response Count
	140
answered question	140
skipped question	55

Number	Response Date	Response Text
1	Jan 12, 2010 5:15 PM	After the first
2	Jan 12, 2010 5:54 PM	Put them at ea in the process.
3	Jan 12, 2010 5:56 PM	Being honest a
4	Jan 12, 2010 6:42 PM	To be utterly u
5	Jan 12, 2010 7:26 PM	talk to them in
6	Jan 12, 2010 7:39 PM	Facts, straight I think taking
7	Jan 12, 2010 7:45 PM	and implication
		Ensuring that
8	Jan 12, 2010 7:46 PM	interests. Tha speak, and, if
9	Jan 12, 2010 7.46 PM	Direct commu
		To be clear, I
		may be harmfu
10	Jan 12, 2010 8:36 PM	the process an do not have the
.0		meet with the
		participation, a
11	Jan 12, 2010 9:40 PM	
12	Jan 12, 2010 10:37 PM	Time before he explaining what
13	Jan 13, 2010 12:51 PM	is important to
14	Jan 13, 2010 12:55 PM	Ad Litum spen

		Talking to them about why going to court, what is expected to be talked about, what deicsions are being made, what party roles are, and aksing kids what they wnat the judge to know and how they can do this. Encourging youth before hearings that if they have somehting to say that they need to tell CATTY so that it
		can actually happen. Suggest younger child or one not attending due to truama issues write letter to
		judge to be read or send in ahead of time. Encouraging participation of younger children which is not the
15	Jan 13, 2010 2:14 PM	
16	Jan 13, 2010 2:50 PM	
17	Jan 13, 2010 3:07 PM	Thoroughly explaining the process and making sure they know what they can expect.
18	Jan 13, 2010 3:08 PM	I simply asked my foster child "what would you like me to tell the judge?"
19	Jan 13, 2010 3:33 PM	talk with them privately with only GAL - not parents - present
.,		Explain the process and what they can expect; let them know that the decision to speak is up to them; let
20	Jan 13, 2010 5:08 PM	them know that what they have to say, if they chose to speak, is important to the judge.
		Speaking with them about their goals prior to the hearing. Defining what their needs are and what ideas
		they need clearly expressed to the court and parties involved. At times it has been helpful to have them
21	Jan 13, 2010 5:13 PM	write a written statement to be read to the judge in court or by the judge in chambers.
22	Jan 13, 2010 5:36 PM	Prep that is understandable
		Talking with the youth about the process and what will be said. The youth should not heard new
23	Jan 13, 2010 6:35 PM	information in a court room.
24	Jan 13, 2010 6:49 PM	Providing an overview of what will be expected of them in the courtroom.
25	Jan 13, 2010 9:55 PM	comfort with their attorney and guardian ad litem
26	Jan 14, 2010 4:21 PM	Talking to the child about the process and visiting the courthouse if time allows.
27	Jan 14, 2010 5:08 PM	Offer alternative settings that can be more child friendly.
28	Jan 14, 2010 6:01 PM	Asking their attorney of the youth would like to add anything to the discussion.
29	Jan 15, 2010 12:01 AM	not one method works for all.
30	Jan 15, 2010 1:05 PM	Letting them know why/how/what will be going on, and what the court might be looking for from them.
31	Jan 15, 2010 1:56 PM	attorney and GAL having time before hearing to talk to child and get to know them.
		Having advance notice to process the plan for court and allowing the youth to have a voice to be heard in
32	Jan 17, 2010 6:22 PM	court.
33	Jan 18, 2010 6:06 PM	Attorney and GAL spending time with and getting to know the child before the hearing(s)
		Meeting with the child, getting direction of how to best meet the needs of the child at the hearing from
		parents/foster parents/counselors, showing the child the courtroom an the participants before the hearing,
34	Jan 19, 2010 10:17 PM	talking to the child about any fears and coming up with a plan to calm those fears
35	Jan 20, 2010 10:42 PM	Discuss with child, on their level, why the court would like to talk to the child
		to meet with the child bfore the hearing and explain to the child what questions the court wants answers
36	Jan 21, 2010 8:10 PM	
37	Jan 29, 2010 3:55 PM	they speak to their attorneys, GALs, DCF social workers, and other support people.
38	Jan 29, 2010 3:56 PM	
39	Jan 29, 2010 4:00 PM	explaining to them as much about the process, who they will meet, etc as possible.

40		good casework, treatment team model, communication with all parties Meeting with the youth and family prior to the day of the court hearing to lay out what DCF will be saying to the Judge and helping them understand the process. I will add that I work with Juveniles/adolescents so I answered this survey with the understanding that I believe all youth we work with should participate
41	Jan 29, 2010 4:05 PM	in the court process. If I worked with younger children I may not have answered the questions the same. Explaining the process; letting them view the space prior to the hearing and listening to their concerns and
42	Jan 29, 2010 4:07 PM	answering their questions.
43	Jan 29, 2010 4:18 PM	I don't prepare them. meet with them in advance of the hearing and discuss the process and what they can/will do in the
44	Jan 29, 2010 4:24 PM	
45	Jan 29, 2010 4:31 PM	Working through the GAL or attorney.
		The most effective method I have found for preparing youth to participate in juvenile hearings is to meet
46	Jan 29, 2010 4:34 PM	with the youth, talk with the youth, read all the reports and work with service providers.
47	Jan 29, 2010 4:35 PM	
48	Jan 29, 2010 4:35 PM	A conversation about who will be present, where people will be sitting, what kinds of things are said, etc. meeting with them prior to court, answering their questions, explaining purpose and process and the language and also explaining each persons role along with how the seating works. walking in the court
49	Jan 29, 2010 4:36 PM	
50 51	Jan 29, 2010 4:50 PM Jan 29, 2010 5:02 PM	discussion before the hearing with someone the youth has identified as supportive. Meeting or talking with them before the day of the hearing, telling them who will be there & what will be decided & what will be expected of them, explaining everyone's role & where everyone sits, giving them options to make it esier for them to participate (i.e., they can leave any time they feel uncomfortable), if they are going to testify, take them to see the courtroom and run through the questions they'll be asked, allowing a support person to accompany them, having colored markers and puzzles to occupy them while waiting for the hearing to begin, making sure all their questions are answered before and after the hearing
		So far, all I have prepared kids for is how sit during a hearing. They don't understand what happened. Our kids (and parents for that matter) come from a lot of trauma and the court hearings feel like an extention of that trauma. A child is often wondering, "what if I'm forced to go home?" The Court is NOT going to make a decision based on a child's "wishes." The Court is going to make a decision based on whether the Court has the LEGAL RIGHT to make a decision. If a child doesn't want to go home and the
52		State has not proven it's case and the petition gets dismissed, it doesn't matter what the child wants.
53	Jan 29, 2010 6:02 PM	Meeting with them outside of the courthouse. talk directly with them prior to hearing, explain the process as concretely as possible, do not assume they understand what is happening, use language that is developmentally and age appropriate, encourage them to ask questions, include their attorney and GAL in the discussion, allow them to share their
54	Jan 29, 2010 6:11 PM	feelings/position before the hearing, make sure their attorney is aware of what the child wants

		speaking to child about the court, possibly showing them the court before the day of hearing, perhaps have other children speak to them about their experience in courttell a child when he is able to hear what is
55	5 Jan 29, 2010 6:19 PM	said not set an appointment to talk to childwhen possible have foster family explain explain to them in easy to understand language exactly what the purpose of the hearing is, who will be there, how long it will likely take, and ask if there is anything they want to be sure the Judge knows about
56	6 Jan 29, 2010 6:23 PM	them.
		tell them what is going to happen and the alternatives / resolutions possible. Inform them that a time to speak is available and how they should address the situation and be thinking of what to say well before
57	7 Jan 29, 2010 6:39 PM	going into the hearing To discuss what the hearing is for, what the potential outcomes are, and to discuss what they want to
58	B Jan 29, 2010 6:52 PM	convey, encouraging them to write it down so if they get nervous, they can refer to it.
59	· · ·	Face to Face conversations with the youth
60		Speaking directly to them and their attorney about it. Their GAL's are often not helpful in this process.
00	Sun 27, 2010 0.071 M	Introducing the child to court, prior to the hearing. Ensuring that no information is brought up during the
		hearing that is not appropriate for the child. Children should not be be exposed to situations when family members are unable to regulate their emotions. Always consulting with the child's therapist, considering
61	1 Jan 29, 2010 8:40 PM	relationships and the emotional needs of the children.
62		Speak to child with guardian ad litem present prior to court hearing. Outside of court if possible.
63	· · ·	to use treatment team meetings, therapists, guardians, and myself in preparation of Court with the youth
64		discuss with the youth, as clearly as possible, the primary issue(s) to be considered by the court
U		To have conversation around this prior to the hearing and to have the judge offer this level of
65	5 Jan 30, 2010 12:43 PM	participation.
		Spending time before the hearing to educate and continue to review youths rights and incourage their
66	6 Jan 30, 2010 6:39 PM	positive participation in the hearings.
		Take time to ask questions and listen. Expect youth to change mind at time of hearing in the presence of
67	7 Jan 30, 2010 8:57 PM	family members.
68	B Feb 1, 2010 1:11 PM	speaking with them before and assessing if they even want to be at the hearing.
		To talk about the process beforehand and give both possible questions the judge will ask and ask the kid
69	9 Feb 1, 2010 1:24 PM	to prepare any specific information they would like to share prior to walking into court.
		Explaining the logistics of the room and the roles the adults will play in the room. Be honest about the
70	D Feb 1, 2010 1:30 PM	emotions of what may occur and the behaivor exepected of all in the room.
71	1 Feb 1, 2010 1:33 PM	see if they really want to do it
72	2 Feb 1, 2010 1:38 PM	Explanation and support beforehand and during court.
73	3 Feb 1, 2010 1:45 PM	N.A.
74	4 Feb 1, 2010 1:55 PM	Meet and speak with the child.
		The attorney and the GAL meet with the child. I have also spent time with the child and the foster parent
75	•	preparing.
76	6 Feb 1, 2010 1:59 PM	to build a personal relationship prior the hearing.

77	Feb 1, 2010 2:12 PM	
		Explain that the process will result in an attempt to make things better for them with respect to their home
		surroundings and their well being in general then, make sure their lawyer familiarizes them with court
78	Feb 1, 2010 2:18 PM	
		Be willing to communicate at the level they may understand, and give them the respect of encouraging
		their active involvement in the process. Obviously, there are times when this will not work, due to age,
		attitude, etc. However, we must avoid the trap of becoming so professional that the juvenile becomes a
79	Feb 1, 2010 2:20 PM	
		It is difficult there are certain cases where all the preparing in the world can not prepare a child for the
80	Feb 1, 2010 2:22 PM	
81	Feb 1, 2010 2:22 PM	
82	Feb 1, 2010 2:23 PM	
		I usually leave that up to their attorney. They are the once that can explain the situation and the
83	Feb 1, 2010 2:46 PM	
84	Feb 1, 2010 2:46 PM	
85	Feb 1, 2010 2:50 PM	
86	Feb 1, 2010 2:51 PM	
		encouraging the children to talk about their feelings about court so that these feelings can be discussed
		and addressed before and during hearings. If possible, it helps to give them some sense of control over
		whether they have to be present by not requiring them to be there, when that is possible, if they request
		not to be there and then helping them understand the reason for their presence at other times. It is also
		helpful to preview what is likely to happenn in courtespecially what the judge may ask the child and
87	Feb 1, 2010 2:57 PM	make sure the child knows it is okay to tell the truth, to say whatever is on her mind, and it's okay to say just yes or no.
07	Feb 1, 2010 2:57 PM	Have everything explained by the juvenile lawyer, case worker, guardian ad litem, etc. and give lots of
		support for their participation. There participation should only be considered if the child is emotionally able
88	Feb 1, 2010 3:01 PM	
89	Feb 1, 2010 3:08 PM	
0,	100 1,2010 0.001 1	Meet with child prior to hearing with child's attorney to dicuss proceedure and whether they wish to speak
90	Feb 1, 2010 3:16 PM	
91	Feb 1, 2010 3:20 PM	
		I primarily work with teens. We sit down ahead and discuss what will happen in the courtroom. I try to get
		them to prepare their thoughts on paper and talk with them about what are the most important things
		they want the judge to know. I emphasize that this is their life and their hearing and that they should
92	Feb 1, 2010 3:28 PM	
		sitting down and talking with them at length as to the process, the types of questions they will be asked,
		asking tehm what kids of questions they have and then letting them know that I'll be sitting right by their
93	Feb 1, 2010 3:31 PM	
94	Feb 1, 2010 3:32 PM	Talk to them on many occasions. Have the attorney talk to them. Support them during the hearing.

95	Feb 1, 2010 3:51 PM	Getting to know them and their situation/history/relationships. To get to know the child well ahead of the proceedings and then approach the preparation with the
96	Feb 1, 2010 3:53 PM	
97	Feb 1, 2010 3:57 PM	
98	Feb 1, 2010 3:57 PM	
99	Feb 1, 2010 4:28 PM	
100	Feb 1, 2010 4:29 PM	
101	Feb 1, 2010 4:40 PM	
		Meeting with the child prior to the hearing, preferably in person, if not possible by phone, to discuss the hearing, the issues likely to arise, the child's comfort level in being present; how to behave in court and what to do if they begin to feel uncomfortable in the courtroom; what the child's desired outcome of the
102	Feb 1, 2010 4:42 PM	proceeding is; what the child wants to have communicated to the judge
		spending quality time with the youthexplaining the process in detailand listening to what he/she has
103	Feb 1, 2010 4:52 PM	5
104	Feb 1, 2010 5:15 PM	
		To explain the process before they go into court and give them an idea of what is going to happen. Also
105	Feb 1, 2010 5:18 PM	•
106	Feb 1, 2010 5:34 PM	multiple non-legal related meetings to establish trust, while interjecting elements or information about the process and the role of all participants, humanizing the players for the child.
107	Feb 1, 2010 5:53 PM	Speaking directly to the child and having the child's atty explain each step of the hearing process to the child prior to the hearing. Time does not often allow this.
107	1 eb 1, 2010 5.55 FW	The child needs to have sufficient time prior to going into court to speak with attorney/GAL. Too often this
108	Feb 1, 2010 6:40 PM	
100	Feb 1, 2010 6:43 PM	5 1
107	1001,20100.4311	being as honest as possible with the youth, not judging, by not sugar coating nor exaggerating the
110	Feb 1, 2010 7:00 PM	
111	Feb 1, 2010 7:25 PM	
		talking to them about the process and answering any questions that they may have and also providing
112	Feb 1, 2010 7:27 PM	them with a number to reach their attorney
		Discussion and explanation of the Court process.
110	Fab 1 0040 7 40 DM	Discussion concerning the reason for the hearing and the possible consequences of decisions which could
113	Feb 1, 2010 7:43 PM	5
114 115	Feb 1, 2010 8:29 PM Feb 1, 2010 8:47 PM	
115	Feb 1, 2010 8:47 PM Feb 1, 2010 8:54 PM	
110	reb 1, 2010 6:54 PM	Carring brunning to the daye appliophate level. Deling nonest.

117	Feb 1, 2010 9:25 PM	Describe the purpose of the hearing, describe the process, explain who will be present and who all of the players are and what they represent, explain where everyone will sit, explain how to address the court and general courtroom etiquette, Ask for guestions &/or feedback
		Having already established a good relationship and easy communication/rapport to enable honest communication and determine the child's communication style. Earning the child's trust, and understanding
118	Feb 1, 2010 9:50 PM	
119	Feb 1, 2010 10:30 PM	Working with the child's att'y so the child will know what to expect both in the courtroom and afterward, as far as possible outcomes.
120	Feb 2, 2010 1:03 AM	
121	Feb 2, 2010 1:15 AM	
		being open and honest and let them know what I think may happen but be sure to let them know that
122	Feb 2, 2010 1:22 AM	
123	Feb 2, 2010 1:55 AM	
124	Feb 2, 2010 12:43 PM	Explaining the process, possible outcomes, the roles of attorney, GAL & Judge.
125	Feb 2, 2010 1:48 PM	rehearsal of what to expect with child's attorney present and to discuss informally beforehand
126	Feb 2, 2010 2:18 PM	Explaining to the child the roles of the participants and the procedures of the court.
		meet with them. Explain the process in the simplest terms available. Ask them what they want the judge
127	Feb 2, 2010 2:24 PM	
128	Feb 2, 2010 2:51 PM	Talk openly with them, while making sure they understand the situation is not their fault.
129	Feb 2, 2010 3:01 PM	
130	Feb 2, 2010 4:53 PM	
		Learn as much as possible about the youth's total environment (parents, kin, school, housing) so you can
131	Feb 2, 2010 5:40 PM	
		foster parents play a tremendous part in lives of children in custody; and many children bond with these
		foster parents; the social worker plays a very important part in the child's behavior, growth, and various & sundry changes that are happening in these young people's lives. Each case is differerent and
132	Feb 2, 2010 9:57 PM	
132	Feb 3, 2010 3:51 PM	
134	Feb 3, 2010 6:19 PM	
		Meeting with the youth prior to the hearing to discuss the process and what they may expect. Additionally,
		talking to them about their opinion and what they may want to say to the Judge. Also, connecting with
		them the day of the hearing to check in with them to see if they feel comfortable and if their opinion has
135	Feb 4, 2010 11:49 AM	
136	Feb 4, 2010 3:39 PM	U
407		GAL, atty and parents/foster parents together letting child know what to expect and that his/her opinion
137	Feb 4, 2010 4:14 PM	COUNTS.

A Study of Vermont's Current Practices

		If they are old enough to understand the process- having discussions about how the process works and
		everyones roles, on going through out the court process. It may get slippery when everyone is speaking
		with the child about the court and the process and either purposefully or not, trying to influence what the
		child will represent to the court as to their needs and wishes. Because so much is riding on court hearings,
138	Feb 4, 2010 5:20 PM	it is not always a true process for the children.
		Being able to have complete access to the child along with communication between DCF and the child's
		attorney. In our system getting DCF to return calls in a timely manner is horrible. Also, having lawyers
139	Feb 5, 2010 1:24 AM	who listen to GAL's, instead of blowing us off.
140	Feb 5, 2010 2:23 AM	Being understanding and listening to the child. Then sharing the process, so they are comfortable.

Participation of Children/Youth in Juvenile Court

Did you attend the October 28, 2009 workshop on "Strategies for Successful Youth Participation in the Court Process"?		
Answer Options	Response Percent	Response Count
Yes	24.1%	41
No	75.9%	129
answ	vered question	170
ski	pped question	25

Participation of Children/Youth in Juvenile Court

If you attended the workshop: Please describe how you or others are applying what was presented in the workshop in order to improve youth participation in juvenile hearings.

Answer Options	Response Count
	35
answered question	35
skipped question	160

Number	Response Date	Response Text
1	Jan 12, 2010 6:43 PM Jan 12, 2010 7:17 PM	
		I was surprised to hear that not every judge permits children to participate. I feel that children's
3	Jan 12, 2010 7:46 PM	
		I am disappointed that so many of these statements only allowed for one answer. I wish you would set this up again and allow for more than one answer to the questions. I think your outcomes will be more
4	Jan 12, 2010 7:47 PM	
5	Jan 12, 2010 8:09 PM	More consciousness of child's presence or absence
6	Jan 12, 2010 10:38 PM	
_		Consistently asking children if they what to tlak with the judge and relaying this to CATTY. Asking
7	Jan 13, 2010 2:16 PM	
8	Jan 13, 2010 5:09 PM Jan 13, 2010 6:50 PM	Requesting the child's attorney to consider the child for questioning when appropriate.
,	Jan 13, 2010 0.30 PM	I think there was a good level of attendance from all parts of the juvenile justice community from my county but there has been no concentrated effort or leadership to incorporate new strategies on the log
10	Jan 14, 2010 5:12 PM	
11	Jan 17, 2010 6:23 PM	Listening more to the adolescent as to how they feel and what is important to them. Be sure they
12	Jan 18, 2010 6:07 PM	
13	Jan 19, 2010 10:18 PM	
		I have especially tried to use the youth theatre presentation to adjust my interactions with the child so
14 15	Jan 21, 2010 8:14 PM	it feels less like a tug of war and is more likely to elicit the child's own thoughts and wishes. N/A
15	Jan 29, 2010 3:56 PM Jan 29, 2010 4:25 PM	The judge seems to be talking to the juveniles more.
10	Jan 27, 2010 4.23 PM	Difficult to say since I did not find the seminar(s) particularly helpful nor did they provide any new info
17	Jan 29, 2010 4:26 PM	already being utilized by the attorneys in my county
		I did not attend the workshop because it was scheduled for a Wednesday, which is juvenile court day in Franklin County. I did not find out until the last minute that there was not going to be juvenile court in Franklin County on the 28th. I called to register and was told their was no room. There needs to be m
18	Jan 29, 2010 4:36 PM	
19	Jan 29, 2010 4:38 PM	the judge always talks to the youth directly. preping youth prior to hearings.
20	Jan 29, 2010 5:04 PM	I am drafting a version of the judicial benchcards for use by children's attorneys and GALs.
		Greater participation of child and judge in courtroom. Attorneys are trying to meet with child in advance
21	Jan 29, 2010 8:45 PM	of court day.

			our team, judges, attorneys & DCF workers have generally practiced the principles presented that day, those practices were reinforced in the workshop. Youth, especially older youth, are always expected to participate in court. The main problem is the heavy load on the public defenders does not always allow
	22	Jan 29, 2010 10:08 PM	
2	23	Jan 29, 2010 10:10 PM	Information from youth on their experiences with DCF
			i do not take DCF cases anymore as their primary concern is not protecting children at least not in the
2	24	Feb 1, 2010 1:36 PM	Bratt office
			It appears to me that participants are making a greater effort to facilitate and encourage participation of
2	25	Feb 1, 2010 1:56 PM	juveniles.
2	26	Feb 1, 2010 2:23 PM	I believe I wanted to attend but missed the deadline and it was full. Any thoughts of another session?
2	27	Feb 1, 2010 3:09 PM	I now spend more time with the child before the hearing to may sure their wishes are understood.
2	28	Feb 1, 2010 3:19 PM	Better understanding of new court procedures that helps explain them to child.
2	29	Feb 1, 2010 4:30 PM	Making certain that if they are in residential or at Woodside that they do get to court for hearings.
			I continue to meet with and contact all of my juvenile clients that are at a developmental level where
			attendance at court should be considered prior to court hearings; I meet with all of my younger clients at
			various stages of the proceedings without necessarily getting into details they won't understand regarding
	30	Feb 1, 2010 4:44 PM	the court proceedings.
			Most powerful component of the trainng was the guerella theater. Really made me revisit what I felt were
3	31	Feb 1, 2010 5:35 PM	already good relationships with kids
			In listening to the youths involved in the court process, I try to make sure the youths (when age
3	32	Feb 1, 2010 6:00 PM	apropriate, have a chance to tell their story.
		·	There is usually discussion about whether or not the child should be presentnot just assumed that they
3	33	Feb 2, 2010 1:49 PM	
			I am asking children that I represent to attend hearings more often, telling them it is important to be
3	34	Feb 2, 2010 2:52 PM	there.
			Our Judge has changed his way of engaging with the youth. He reported after the training, that he "was
			engaging with the children in the wrong way apparently" and began asking the youth how school was
			going, if they thought it was a good plan, and if they were getting their needs met.
			Since the training our Judge is no longer looking to DCF for input, he only does so during Post Dispo
			review hearings. This is frustrating, and I am not sure what he received from the training that made him
	35	Feb 4, 2010 11:52 AM	think that DCF's opinion was not valued.

Attachment F – Preliminary Report of Findings

- **To:** Chief Justice Paul L. Reiber, Judge Amy Davenport, and the Justice for Children Taskforce
- From: Danielle Howes, Mary Jean Inglee, and Don Shaw, Vermont Public Manager's Program Consultation Team
- Date: March 15, 2010



Re: Increasing Effective Youth Participation in Vermont's Child Welfare Court Hearings: A Study of Stakeholder Perceptions and Ideas Preliminary Report of Findings

The Court Administrator's Office, Court Improvement Project contracted with the above Vermont Public Manager's Program consultation team in an effort to determine the gains Vermont has made in increasing effective youth participation in child welfare court hearingsⁱ. A study was conducted beginning with a pre-survey of participants attending the "Strategies for Successful Youth Participation in the Court Process" workshop at the October 28, 2009, "It Takes a Vision: Changing Lives by Changing Systems" conference.

Following the conference these same participants were again surveyed. The survey was also sent to list serves for Vermont judges, prosecutors, attorneys, guardians ad litem, family services case managers, foster parents, and kinship providers. Twenty-four (24) people responded to the presurvey, and one hundred-ninety-two (192) people responded to the subsequent survey.

Additional methods included research of current literature and practices on the topic of youth involvement in court hearings and a focus group interview with the Youth Development Committee.

Preliminary Findings:

- a. 52% of survey respondents agreed that there was clear expectation that children attend court hearings.
- b. 36% of survey respondents noted they always involved youth in the court process.
- c. 53% of survey respondents noted they involved youth "when appropriate" in the court process.
- d. Survey respondents overwhelmingly indicated that children's age, development and mental health/well-being were all factors considered in their decision to involve children in hearings.
- e. 42% of survey respondents identified the most effective method of participation was for children to speak directly to the judge.
- f. 35% of survey respondents indicated that allowing alternative methodsⁱⁱ for children to participate in court hearings would increase their input.
- g. The two alternative methods most-favored by survey respondents were:
 - having someone speak on a child's behalf, and
 - allowing the child to speak with the judge in chambers.
- h. Narrative responses to the survey indicated the two most effective methods for ensuring children's participation is meaningful to the process were:
 - preparing children well prior to court hearings, and
 - judges setting children at ease during court hearings.
- i. Most of those who attended the Strategies for Successful Youth Participation in the Court Process" workshop at the October 2009, conference noted, as a result of information learned:
 - feeling reinforced in their efforts to involve children in hearings, or
 - improved practices from judges, attorneys, guardians ad litem, and Family Services case managers.

The youth Focus Group consisted of 12 teenagers involved with Vermont's foster care system. The youth indicated that, when considering children's participation in court, age, development, and children's emotional well-being should be taken into account. Focus group youth identified their court participation began between the ages of 10 and 13. The youth indicated that, while uncomfortable/'scary', they were glad they were able to attend and participate in court hearings because it helped them better understand what was going on. Youth noted that, when speaking in court, they felt 'listened to' by the judge, which they identified as very important. The focus group youth noted that good preparation about what to expect prior to court hearings would be very helpful to children.

The benefits of including children in court hearings noted in aspects of this study included:

- a. better fact finding by the court leading to better decision-making,
- b. children having an improved sense of control over their lives, heightened self-esteem, and feeling empowered at a time when they are otherwise very powerless, and
- c. all parties retain a focus on the object of the hearing the child who is most significantly impacted by the outcome.

Preliminary Recommendations:

Many states have engaged in efforts to improve children's participation in court hearings. This study examined some of these improvements, while focusing in on Vermont's attitudes and efforts in this regard. Additional efforts for Vermont to consider include:

- 1. Develop clear guidelines for stakeholder groups around involving children court hearings that include:
 - a. Information on how to effectively prepare children to attend hearings,
 - b. Key factors for children's teams (including Family Services Case Manager, Attorney, Guardian Ad Litem, and primary caregiver) to consider when including children in hearings,
 - c. Clearly defining alternatives for children's participation in hearings and how these might be accessed.
- 2. Develop a handbook for children to support their understanding of court hearings.
- 3. Provide additional training opportunities for stakeholders similar to the "Strategies for Successful Youth Participation in the Court Process" workshop offered at the October 28, 2009, "It Takes a Vision: Changing Lives by Changing Systems" conference.

Final Report and Presentation – May, 2010

A full report of study findings, including other State and best practice perspectives, will be presented in May, 2010. This presentation will be scheduled in coordination with the Office of the Court Administrator's, Juvenile Court Improvement Manager, Shari Young. We invite you to attend this presentation and to consider the findings presented from this research in future efforts to improve effective participation of children in child welfare court hearings.



¹ The Child and Family Services Improvement Act of 2006 requires that children be consulted with by a judge at an age-appropriate level. Vermont State Law (33 V.S.A. 53 § 5307) requires that children over the age of 10 attend temporary care hearings unless they receive a waiver.

ⁱⁱ The National Conference of Commissioners on Uniform State Laws, Uniform Child Witness Testimony by Alternative Methods Act of 2002, which States are urged to adopt, proposes that the decision to allow alternative methods is advised when there is evidence that the child would suffer emotional trauma.